

# City of Toledo, Ohio Recovery Plan

State and Local Fiscal Recovery Funds 2025 Report



# Table of Contents

General Overview	3
Executive Summary	3
Uses of Funds	4
Promoting Equitable Outcomes	5
Community Engagement	6
Labor Practices	6
Use of Evidence	7
Performance Metrics	7
Project Inventory	8
Table of Expenses by ARPA Expenditure Category	8
ARPA Eligible Use Category: Public Health	9
ShotSpotter and Real-time Crime Center \$2,001,519	9
Mental Health Support Services \$2,000,000	10
ARPA Eligible Use Category: Negative Economic Impacts	13
Home Preservation and Code Compliance Grants \$4,000,000	13
White-Boxing Vacant Buildings \$500,000	15
Healthy Food Incentive Program \$1,000,000	16
Clean-up, Demolish and Redevelop Brownfield Sites \$7,189,038	18
Tree Canopy \$500,000	19
Sidewalk Replacement \$1,500,000	20
Community and Senior Center Improvements \$6,250,000	22
Vision Zero Program \$189,901	24
LED Street Lighting in Unlit Areas \$250,000	25
Blight Reduction \$1,500,000	27
Resource Center at Glass City Metropark \$1,000,000	29
Universal Pre-K Program \$2,500,000	30
Wayman Palmer YMCA \$18,550,000	31
ARPA Eligible Use Category: Water and Sewer Infrastructure	32



Lead Service Line Replacement \$5,000,000	32
Water and Sewer Infrastructure Projects \$5,200,000	33
ARPA Eligible Use Category: Premium Pay	35
Premium Pay \$7,316,000	35
ARPA Eligible Use Category: Revenue Replacement	35
Affordable Housing Development \$10,000,000	35
Gun Violence Reduction Initiative \$2,948,553	37
Recreation Facilities and Playgrounds \$13,510,099	39
Residential and Commercial Demolitions \$4,000,000 \$4,000,000	41
STARBASE \$500,000	42
Glass City Riverwalk \$2,000,000	44
Municipal Recovery Revenue Replacement \$71,198,481	45
Culture, Arts and Tourism Investments \$2,500,000	
United Way of Toledo 2-1-1 Services \$300,000	47
Youth and Recreational Programming \$6,500,000	48
Medical Debt Forgiveness Program \$800,000	49
ARPA Eligible Use Category: Administrative	51
Central ARPA Administration \$245,000	51



# General Overview

# **Executive Summary**

As part of the federal American Rescue Plan Act (ARPA) law, the State and Local Fiscal Recovery Funds (SLFRF) program was authorized in March 2021 to provide support to state and local governments to respond to and recover from the COVID-19 public health emergency. The city of Toledo, through this program, has received \$180.9 million to make transformative, once-in-a-generation investments in our community.

Since December of 2021, the city's use of these ARPA funds has been guided by the Toledo Recovery Plan (TRP), which was informed by community feedback and developed through collaborative efforts between Mayor Wade Kapszukiewicz and Toledo City Council. All projects in the TRP align with the statutory eligible uses for ARPA funds:

- Responding to COVID-19 public health emergency or its negative economic impacts.
- Providing premium pay to workers performing essential work during the COVID-19 public health emergency.
- The provision of government services to the extent of the reduction in revenue experienced due to the COVID-19 public health emergency.
- Making necessary investments in water, sewer or broadband infrastructure.

The Toledo Recovery Plan is a comprehensive and equitable framework for transforming the city through projects designed to improve life for residents, strengthen neighborhoods, create jobs and development opportunities, and stabilize the city's budget at a time when the COVID-19 emergency has pressured city resources. There are 30 projects in the TRP across five investment areas.

The City of Toledo is using these investments to lay a strong foundation for future success, ensuring each initiative is aligned with our current strategic priorities. The five focus areas—Safe and Livable Neighborhoods; Youth, Recreation and Parks; Job Creation and Economic Development; Green and Healthy Housing; and City Services—represent a comprehensive approach to building long-term value and resilience in our community.

Completed projects illustrate how these priorities are already taking shape across Toledo. The construction of the new **Wayman Palmer YMCA** in a historically underserved neighborhood expands recreational access, supports youth development, and reflects our commitment to **Quality of Life** and



equitable Neighborhood Investment. Through the White Box Program, we've supported local entrepreneurs and helped leverage millions in private investment, advancing our goals in Economic Development and community vibrancy. To promote environmental sustainability and neighborhood health, 1,414 trees were planted in qualified census tracts, contributing to our Environmental priority and improving long-term quality of life. In the area of Green and Healthy Housing, we've replaced or repaired 159 rooftops and provided code compliance assistance to 12 properties, directly addressing housing quality and neighborhood safety. Finally, our investment in the Vision Zero Action Plan has helped institutionalize safe street design practices into all roadway construction projects, reinforcing our strategic commitment to Safe and Livable Neighborhoods.

Together, these efforts reflect a strategic, future-ready use of funding—focused not only on today's needs, but on building a stronger, safer, and more sustainable Toledo for years to come.

Toledo Recovery Plan Investment Areas	Amount
Youth, Recreation, and Parks	\$44,560,099
Safe and Livable Neighborhoods	\$21,439,973
Job Creation and Economic Development	\$17,189,038
Green and Healthy Housing	\$19,000,000
Avoiding Cuts to City Services and Administration	\$78,759,481
Toledo Recovery Plan Investment Total	\$180,948,591

Details on the projects included in the Toledo Recovery Plan, including project timelines, community engagement efforts, performance metrics and how each project supports equitable outcomes, can be found in the TRP Project Status section of this report.

#### **Uses of Funds**

Toledo's use of ARPA funds is guided by the Toledo Recovery Plan. In designing projects within the TRP, Toledo uses a "SMART" analysis to ensure each project drives equitable and sustainable change in the community.



# **Elements of SMART Analysis**

- **S**ustainable every program or project meets Toledo's current needs without compromising the economic ability of future generations to meet their needs
- Meet the US Treasury guidelines for every program or project
- Accountable every program or project is justified for its use of ARPA funds
- Return on Investment every program or project has specific and measurable results that are quantitative and/or qualitative and that Toledo has sought collaboration to minimize cost and maximize outcomes
- Transparent the who, what, how, when and where of each dollar spent is clear

# Summary of ARPA Fund Uses from Program Start through June 2025

Investment Area	Investment	Approved (	Obligations	Expenditures
Youth, Recreation, and Parks	44,560,099	44,560,099	44,560,099	35,721,300
Safe and Livable Neighborhoods	21,439,973	21,439,973	21,439,973	14,082,023
Job Creation and Economic Development	17,189,038	17,189,038	17,189,038	13,476,180
Green and Healthy Housing	19,000,000	19,000,000	19,000,000	11,367,285
Avoiding Cuts to City Services and	78,759,481	78,543,481	78,543,481	78,540,197
Administration				
Total	\$180,948,591	\$180,948,591	\$180,948,591	\$153,186,985

Since the initial award, Toledo's use of those ARPA funds has been guided by the Toledo Recovery Plan, which aims to ensure each project drives equitable and sustainable change in the community. The Toledo Recovery Plan was initially created after an extensive public process culminating in the adoption of the Plan in December 2021. The Toledo Recovery Plan was last updated in September 2024. Changes in the Plan reallocated funding to support additional community and senior center improvements, additional recreation facility and playground improvements, and to add the new Starbase facility project and the new Glass City Riverwalk project. These increases were funded through reductions in the lead line replacement and Vision Zero projects.

# **Promoting Equitable Outcomes**

The Toledo Recovery Plan is designed to promote and increase equitable outcomes for the community. Projects in the Plan directly address the negative economic impacts of the pandemic and provide services to disproportionately impacted Toledoans. These projects will improve the built environment in Toledo's Qualified Census Tract (QCT) neighborhoods, provide educational support for children, mentorship and recreational programming activities for youth and young adults



and support community-centered projects and neighborhood safety. Details on achieving equitable outcomes by project are included in the TRP Project Status section below.

# **Community Engagement**

Toledo continues to use a variety of communication methods to inform all residents about the status of projects in the Toledo Recovery Plan. The city's website provides a dashboard for residents and other stakeholders to review budgeted projects and expenditures as they occur across the period of performance. The city also uses its weekly newsletter, social media platforms, videos, printed materials and direct outreach to keep residents advised of progress on the Toledo Recovery Plan. Community engagement also occurs on a project-by-project basis, as projects are designed and implemented. Additional details on community engagement at the project level are provided in the TRP Project Status section.

Information about the Toledo Recovery Plan projects and associated resources for residents can be found on the city's website at **toledo.oh.gov/recovery**.

#### **Labor Practices**

Toledo remains committed to ensuring strong labor practices are employed during the implementation of its SLFRF projects. The city's existing procurement policies and procedures reflect strong labor standards and aim to provide efficient delivery of programs, projects and services. These policies and procedures address competitive procurement requirements, project labor agreements for projects meeting certain thresholds, living and prevailing wage requirements, and local preference during bid evaluation. Additionally, the city continues to work towards the implementation of a race and gender-neutral small business reserve program.

Through June 2025 Toledo has obligated \$17.9 million in sub-awards to contractors through the city's existing procurement processes.

In addition to sub-awards to contractors, the city has obligated \$34.3 million with subrecipients are carrying out projects in the Toledo Recovery Plan on behalf of the city.

Through June 2025 subrecipient agreements have been completed or amended with eight partner organizations:



- Lucas County Land Bank for commercial site demolition and brownfield redevelopments. This obligation was amended and increased during 2024 to include additional sites for remediation, clean-up, demolition and redevelopment.
- HOPE Toledo organization for providing access to universal pre-K for Toledo's 4-year-olds
- Maumee Valley Habitat for Humanity and the Toledo Urban Federal Credit Union to administer parts of the city's home preservation and code compliance grant programs;
- Metropolitan Park District of the Toledo Area for a resource center and the Glass City Riverwalk project
- Mental Health and Recovery Services Board of Lucas County for several initiatives
- YMCA of Greater Toledo to rebuild the Wayman Palmer facility
- Economic and Community Development Institute for a healthy food incentive program.

During the second quarter of 2024 Toledo city departments also completed nine interagency agreements obligating SLFRF funding for projects that will be completed by the end of 2026. These interagency agreements obligate and authorize expending \$6.4 million for LED streetlighting, tree canopy restoration, community and senior center improvements, lead line replacements, a grocery store construction incentive program, white-boxing vacant buildings, sidewalk improvements, blight reduction and necessary water and sewer infrastructure projects. As departments complete these projects through 2026, they will continue to follow required procurement policies and strong labor practices.

#### **Use of Evidence**

The city is not using ARPA funds for evidence-based interventions and projects are not being evaluated through program evaluations that are designed to build evidence at this time.

# **Performance Metrics**

Details on performance metrics are discussed by project in the TRP Project Status section of this report. As applicable by project, the city also shares updated performance metric information on its Toledo Recovery Plan website.



# **Project Inventory**

# **Table of Expenses by ARPA Expenditure Category**

From the beginning of the program through June 2025 Toledo has expended \$153.187 million of its ARPA funds.

Expenditure Category	Amount Spent
Public Health	\$3,714,758
Negative Economic Impacts	\$33,271,078
Necessary Water/Sewer Infrastructure	\$7,543,890
Premium Pay	\$7,316,000
Revenue Replacement	\$101,315,544
Administration	\$25,716
Total	\$153 186 085

The Toledo Recovery Plan continues to guide the investment of Toledo's \$180.9 million in ARPA funds. Through June 2025, a budget of \$180.95 million has been adopted for 30 projects.

The project inventory below, organized by ARPA eligible use expenditure category, summarizes the project amount approved in the Toledo Recovery Plan, the adopted budget and the total obligation and expenditure of funds through June 2025.



# ARPA Eligible Use Category: Public Health

ShotSpotter and Real-time Crime Center	\$2,001,519

 Adopted Budget
 \$2,001,519

 Obligations
 \$2,001,519

 Expenses
 \$2,001,519

Support additional ShotSpotter technology in Toledo and replace neighborhood safety camera equipment.

# **Project Overview**

The ShotSpotter and Real-time Crime Center project supports crime and gun violence reduction efforts through the use of license plate readers, mobile and pole mounted surveillance cameras and ShotSpotter cameras, which track and report gunfire in a designated coverage area. This technology has greatly assisted the Toledo Police Department with quickly identifying criminal actors and will also act as a visual deterrence in areas associated with high crime rates. ARPA funds totaling \$2.0 million was used to purchase, deploy and monitor 60 pole-mounted cameras and license plate readers in areas of high crime and public disorder. Three mobile camera trailers were also purchased for use in areas that are experiencing real-time influxes of criminal activity. Lastly, the ARPA funding supports the purchase of the city's third ShotSpotter camera, which has been deployed in East Toledo.

#### **Community Engagement**

The Toledo Police Department, working with the Office of the Mayor, regularly informs and updates the community about crime reduction efforts and outcomes in the city, including how the use of technology can aid in these efforts. The recently launched Link Toledo program enables the people of Toledo help keep their community safe by registering their residential or business cameras with the Toledo Police Department. To date, we have 1,116 residents registered with the program and over 630 cameras integrated. The program continues to greatly enhance emergency preparedness by enabling police, fire, and public safety professionals to better assess, rapidly respond to and investigate criminal activity and emergency situations in the community.

#### **Performance Metrics**

Reductions in crime and gun violence are measured through changes in crime statistics for incidents of theft, burglary, homicide, robbery and shootings. The city



shared its most recent crime statistics with the community in late July, reporting that crime rates have decreased in almost every category when compared to the prior year. Details on these statistics can be found at the link below.

#### 2025 Q2 Crime Statistics Press Conference

#### **Equitable Outcomes**

The city's new camera technology is being deployed largely in areas with disadvantaged populations and neighborhoods in QCTs. These areas tend to have higher crime rates with higher levels of victimization. These cameras are placed at major intersections to ensure that they are the most effective while limiting intrusiveness.

# **Status Update**

The East Toledo ShotSpotter was deployed in July 2022 and will be used into 2025. All license plate readers have been installed, as well as 20 of the 60 pole-mounted camera systems, with the remaining ones to be installed this year. The three mobile camera trailers have been received.

# **Expenditure Category**

Public Health, Community Violence Interventions

# **Toledo Recovery Plan Investment Area**

Safe and Livable Neighborhoods

Mental Health Support Services	\$2,000,000
--------------------------------	-------------

 Adopted Budget
 \$2,000,000

 Obligations
 \$2,000,000

 Expenses
 \$1,713,239

Responding to mental health challenges exacerbated by COVID-19 by providing funding to mental health providers to offer care for challenges exacerbated by the pandemic. Funding will be directed through the Lucas County Mental Health & Recovery Services Board.

#### **Project Overview**

The Behavioral Health Response program focuses \$2.0 million of ARPA funds to address behavioral health needs of the City of Toledo residents. Through community partner and subrecipient Mental Health & Recovery Services Board of Lucas County, these funds will be strategically focused on building capacity for



existing mental wellness resources and providing opportunity to expand into new areas for behavioral health response. Starting in the second half of 2023 and through at least 2025, there will be dollars made available for mental wellness community grants, rapid response teams, trauma & grief support group building, domestic violence treatment, Latinx-based prevention and navigation services, and investing in psychiatric rehabilitation healthcare.

# **Community Engagement**

The Mental Health & Recovery Services Board designed these strategic areas of focus included in the Behavioral Health Response program by seeking input from board members, mental and behavioral health practitioners, MHRSB staff members, and members of Toledo City Council. Before City Council passed the ordinance, the Health Promotion & Access Committee held a hearing at which the proposal was presented to the public.

#### **Performance Metrics**

The Mental Wellness Community Grants will support wellness activities by funding approximately 10 organizations each cycle and it is anticipated these awards will provide resources to support activities that reduce violence. Mental Wellness Rapid Response Team will establish a team of licensed professionals that can be rapidly deployed during a traumatic public event and would remain on site for up to seven days to help the community process the traumatic event and provide short-term case management, referral, and linkage.

Trauma & Grief Support Group Capacity Building will provide significant funding to three established entities to provide financial support for training and operations in an effort to reach more Toledoans affected by the pandemic, gun violence, trauma, and grief. Domestic Violence Treatment funding will bolster existing resources for the Family and Child Abuse Prevention Center thereby providing additional treatment services to youth and adults who are victims of domestic violence.

Latinx-Based Prevention / Navigation Services will provide bilingual prevention and behavioral health navigation services, many of which were closed at the height of the COVID-19 pandemic. The number of clients served will be collected. Dani's Place will be a sixteen-bed facility next to Northwest Ohio Psychiatric Hospital in Toledo which will provide short-term rehabilitation healthcare for persons with serious mental health disorders. The City of Toledo's dollars will go toward filling a gap in treatment continuum and reducing recidivism.



# **Equitable Outcomes**

Based on past data of existing programs offered by the Mental Health & Recovery Services Board, it is expected that the majority of individuals who will benefit from these Behavioral Health Response programs will be residents in QCTs. Behavioral Health Response programs are designed to address mental wellness needs—particularly in Qualified Census Tracts (QCTs)—through targeted, community-based investments that expand access, reduce violence, and close gaps in care.

- Mental Health Community Grants will fund wellness activities aimed at reducing violence, with a focus on residents living in QCTs.
- Mental Wellness Rapid Response Team will develop a treatment locator app to help residents quickly find behavioral health services across all OhioMHAS-certified providers in Toledo.
- Trauma & Grief Support Capacity Building will support training and operations while leveraging existing grants to ensure long-term sustainability.
- Family & Child Abuse Prevention Center will receive additional funds to expand treatment and prevention services for youth and adult victims of domestic violence.
- Latinx-Based Prevention/Navigation Services will restore culturally specific behavioral health supports that were lost during the COVID-19 pandemic.
- Dani's Place will serve adults discharged from state hospitals, providing supervised short-term care to fill a critical gap in the mental health continuum.

# **Status Update**

The ordinance for this authorization of ARPA funds was passed by City Council unanimously in the spring of 2023. The Mental Wellness Community

Grants continue to support approximately 10 local organizations per cycle, driving neighborhood-based healing and violence prevention. The Community Wellness Response Team has responded to multiple traumatic events and finalized a new disaster response plan, soon to be published. The Hospital Access Pilot Program, launched earlier this year, has provided timely behavioral health care to justice-involved individuals, with early outcomes showing improved follow-up, housing stability, and interagency coordination. New investments in trauma and grief support, domestic violence treatment, and Latinx-based prevention/navigation services have expanded culturally relevant care and outreach. Finally, development of Dani's Place, a 16-bed short-term treatment facility, has begun.



# **Expenditure Category**

Public Health, Mental Health Services

# **Toledo Recovery Plan Investment Area**

Safe and Livable Neighborhoods

# ARPA Eligible Use Category: Negative Economic Impacts

Home Preservation and Code Compliance Grants \$4,000,000

 Adopted Budget
 \$4,000,000

 Obligations
 \$4,000,000

 Expenses
 \$3,584,587

Funding to homeowners for repairs that make their home code compliant, with a focus on roof replacements and lead-safe painting/siding.

# **Project Overview**

The Housing Preservation and Code Compliance project will address the preservation and rehabilitation of owner-occupied homes of low-income residents residing in qualified census tracts. This \$4.0 million ARPA-funded project consists of two new programs that have been developed by and will be administered through the city's Department of Housing and Community Development.

The **Rooftops** Program will provide up to 650 low- to moderate-income eligible households in the city of Toledo with financial assistance in the form of grants and low-interest loans and construction management for roof repair or replacement. As part of this program, the city is partnering with Maumee Valley Habitat for Humanity and the Toledo Urban Federal Credit Union. Maumee Valley Habitat for Humanity will administer a portion of the grant program and the Toledo Urban Federal Credit Union will administer 50/50 low-interest loan/matching grant portion.

The **Englewood Code Compliance Pilot (ECCP) program** will help preserve and sustain owner-occupied housing stock in the Toledo's Englewood neighborhood by providing funds to rehabilitation houses to address code violations. The ECCP program will foster healthy homes, stabilize property values and enhance neighborhood revitalization. The city is partnering with Maumee Valley Habitat for Humanity for the administration of this program



# **Community Engagement**

The Rooftops and Englewood Code Compliance Pilot programs were developed using feedback and resident engagement gathered at extensive public participation meetings during the development of the city of Toledo's 2020-2024 Consolidated Plan and 2023-2024 Action Plan, which documents the need for housing preservation in Toledo.

#### **Performance Metrics**

The success of the Rooftops Program and the Englewood Code Compliance programs will be measured by the number of houses rehabilitated. Combined, the programs aim to improve 200 homes across Toledo's neighborhoods.

# **Equitable Outcomes**

Equitable access to housing preservation assistance will be provided to all income eligible applicants that apply and meet Rooftops and ECCP qualifying conditions. For the Rooftops program the property must be owner-occupied, in a QCT and household income cannot exceed 50% of area median income. For the ECCP program, applicants must be homeowners in the Englewood QCT or have household incomes up to 65% of the area median.

### **Status Update**

Toledo City Council approved the funding for the Housing Preservation and Code Compliance project in May 2022. Applications for the Rooftops program were accepted beginning in the fall of 2022. Department of Housing and Community development is working on completing contracts and grant agreements with selected homeowners. Construction on 50 units began in July 2023. Regarding the Englewood Code Compliance Program, the city is in the process of finalizing its agreement with Maumee Valley Habitat for Humanity. The completion of the project is expected in September 2025.

We have replaced or repaired 159 rooftops and offered code compliance assistance to 12 properties.

#### **Expenditure Category**

**Negative Economic Impacts** 

#### **Toledo Recovery Plan Investment Area**

Green and Healthy Housing



# **White-Boxing Vacant Buildings**

\$500,000

 Adopted Budget
 \$500,000

 Obligations
 \$500,000

 Expenses
 \$493,803

Support small business by "white boxing" vacant buildings, which will provide codecompliant spaces for new or expanding small businesses. Targeted to vacant buildings in Qualified Census Tracts.

#### **Project Overview**

The goal of the White Boxing Vacant Buildings project is to help commercial property owners bring vacant commercial first-floor spaces, located in low- to moderate-income QCTs, up to current code to create a functional "white box" space ready for customization and occupancy by a business. The program provides a matching grant of \$25,000 to \$75,000 for first-floor, interior renovation expenses. Building owners are required to provide a 30% match and must either occupy the space as a business owner or actively market the space for lease.

# **Community Engagement**

The city issued a Notice of Funding Availability (NOFA) for the ARPA-funded White Box grant program to inform the community of the funding opportunity.

### **Performance Metrics**

The success of the project is measured by the number of spaces that are white-boxed and ultimately put back into productive use. Since the start of the program, the impact of the awarded grants has been remarkable, as they have prepared over 27,000 square feet of vacant commercial space for new businesses. Notably, these commercial spaces had been vacant for an average of more than 12 years before the grant program's intervention. This indicates a substantial progress in addressing the issue of unused commercial properties in the city.

#### **Equitable Outcomes**

The White Box Grant Program is part of the City's Vibrancy Initiative, which is designed to enhance the city's vitality by supporting revitalization efforts that will create jobs, reduce blight, and preserve and improve structures in our neighborhoods. The projects selected for white-box funding will all be located in QCTs.



# **Status Update**

The NOFA was released in June 2022. Since then, 32 applications have been received and funding has been awarded to seven projects. These projects have successfully leveraged over \$6.7 million of private sector investment to revitalize formerly vacant commercial spaces. All but one of the grant awards are complete, demonstrating effective management and execution of the funding process. By reimbursing the awarded projects promptly, the city is ensuring that the initiatives can move forward and achieve their intended goals without delays.

#### **Expenditure Category**

**Negative Economic Impacts** 

# **Toledo Recovery Plan Investment Area**

Job Creation and Economic Development

# **Healthy Food Incentive Program**

\$1,000,000

Adopted Budget Obligations Expenditures \$1,000,000 \$1,000,000 \$168.489

Small business healthy food incentive program to provide financial incentives to small businesses to provide healthy food in Toledo's food deserts.

#### **Project Overview**

The Healthy Food Incentive Program will improve the community's access to healthy foods. The city aims to accomplish this goal through expending \$1.0 million of its ARPA funds for three projects:

- Developing a Food Systems Education and Incubation Hub
- Launching a Healthy Food Small Market Grant Pilot Program, in partnership with the Toledo Lucas County Health Department
- Implementing a Grocery Store Construction Incentive Program to support a grocery store in Toledo neighborhoods with limited healthy food access.

#### **Community Engagement**

The development and structure of the Healthy Food Incentive Program was driven by feedback received from stakeholders during the development of the Toledo Recovery Plan. One of the needs expressed by Toledoans was the importance of improving the community's access to healthy foods.



#### **Performance Metrics**

The success of the Healthy Food Incentive Program will be measured for each project:

- Food Systems Education and Incubation Hub project is measured by the opening of the Food Systems Education and Incubation Hub by Economic and Community Development Institute (ECDI) and Center for Innovative Food Technology (CIFT).
- **Healthy Food Small Market Grant Pilot Program** is measured by the number of corner stores that will benefit from the investment.
- Grocery Store Construction Incentive Program will be measured by the investment in a grocery store construction or rehabilitation in a neighborhood with limited food access.

### **Equitable Outcomes**

All three projects are located in low-moderate income QCTs and will improve healthy food access for disadvantaged populations.

# **Status Update**

Toledo City Council approved the use of ARPA funds for the program in the second quarter of 2023. Subrecipient agreements are complete for all programs. Details by project are as follows:

- Food Systems Education and Incubation Hub: architectural and engineering design is underway.
- Healthy Food Small Market Grant Pilot Program: The Toledo-Lucas County Health Department released the Notice of Funding Availability on June 17, 2024. Applications are due on August 1, 2024 and awards will be made to the top six applications on October 1, 2024.
- Grocery Store Construction Incentive Program: the Department of Housing and Community Development is exploring feasibility of a grocery store construction or rehabilitation with existing operators. The awardee must commit to a development agreement which requires providing healthy frozen and refrigerated foods and fresh produce as mandatory for continuing occupancy of the site. No funding has been awarded to date.

#### **Expenditure Category**

**Negative Economic Impacts** 

#### **Toledo Recovery Plan Investment Area**

Job Creation and Economic Development



# Clean-up, Demolish and Redevelop Brownfield Sites \$7,189,038

Adopted Budget	\$7,189,038
Obligations	\$7,189,038
Expenses	\$4,923,272

Clean up, demolish, and redevelop brownfield sites in Toledo, including Baron Drawn Steel, Elm Street Warehouse, Champion Sparkplug, and the former Elder-Beerman property. Invests \$7,189,038 to leverage \$12,975,043 in funding from the Ohio Brownfield Remediation Program to clean up, demolish, and redevelop 10 brownfield sites in Toledo.

# **Project Overview**

Through the Clean Up, Demolish and Redevelop Brownfield Sites project the city is using \$7,189,038 in ARPA funds to clean-up, demolish and redevelop 10 brownfield sites in low-to-moderate income QCTs in the city. The project allocates funding to the Lucas County Land Bank who has been able to leverage other state grant dollars to demolish 868,479 square feet of building space and repurpose over 9-acres of former brownfield properties.

# **Community Engagement**

There was an extensive amount of public engagement that informed the Toledo Recovery Plan. One of the top properties expressed by Toledoans was the clean-up, demolition and redevelopment of brownfield sites.

#### **Performance Metrics**

The success of the project is measured in the number of brownfield sites that are cleaned-up and ultimately put back into productive use.

To date, 10 brownfield sites, representing 881,347 square feet, have been remediated of environmental contamination. This represents 42.23-acres of property within the City that is now able to be put back into productive reuse.

# **Equitable Outcomes**

All of the properties selected for demolition and redevelopment are located in Toledo's QCTs.

# **Status Update**

The initial Project utilized \$3,722,078 of ARPA dollars to leverage \$2,770,250 in funding from the Ohio Brownfield Remediation Program to clean up, remediate and demolish 4 brownfield sites, representing 868,479 square feet and 9.4 acres. The



initial Project began in the Fall of 2022 and is now complete. In October 2024, the City allocated an additional \$7,574,152 in ARPA funding to the Clean Up, Remediate and Demolish project with the goal of leveraging additional funding from the Ohio Brownfield Remediation Program to clean up, remediate and demolish 6 additional brownfield sites. In June 2025, the Lucas County Land Bank was awarded funding from the Ohio Brownfield Remediation Program. Currently, the projects are being competitively procured.

# **Expenditure Category**

**Negative Economic Impacts** 

# **Toledo Recovery Plan Investment Area**

Job Creation and Economic Development

Tree Canopy	\$500,000
Adopted Budget	\$500,000
Obligations	\$500,000
Expenses	\$500,000

Partner with Metroparks Toledo to make key investments to restore Toledo's tree canopy. Equitably targeted to rights-of-way in Qualified Census Tracts.

#### **Project Overview**

The Tree Canopy project will improve city of Toledo's tree canopy in order to improve the built environment. Neighborhoods with trees have cooler temperatures, higher property values, better storm water management, more biodiversity and less pollution. Using \$500,000 in ARPA funding, the city's Division of Urban Beautification will purchase and plant trees in public rights-of-way across the community.

#### **Community Engagement**

To develop a roster of proposed new tree locations, the Division of Urban Beautification has engaged community partners and sister city departments, including the Lucas County Land Bank, Metroparks Toledo and the Departments of Transportation, Public Utilities and Parks, Recreation and Youth Services. The new trees in these locations will improve the overall tree canopy to shade sidewalk and bike lanes, beautify green spaces, support storm water and flood control, and slow traffic.



#### **Performance Metrics**

The Division of Urban Beautification will map and track all new trees planted.

#### **Equitable Outcomes**

New trees will be planted in rights-of-way located in neighborhoods in QCTs. Areas targeted for new trees are those shown to have the least amount of tree canopy and highest surface map temperatures in the city. Improving the tree canopy in these areas will have long-lasting impacts for residents, as neighborhoods with strong tree canopies are better positioned to adapt to climate and energy change.

## **Status Update**

The Division of Forestry Operations adopted a three-part, multi-phase approach for plantings. Advertisement for the second and third phase of the project occurred in June 2024 with planting starting in September 2024. The Fall 2024 planting portion consisted of 500 tree planting sites in census tracts 106, 10.02, & 10.01 costing a total of \$190,130. In the Spring of 2025, the division completed 417 tree planting sites in census tract 44 for a total cost of \$127,600.

All plantings were completed in Spring 2025 for a total investment of \$500,00.00, or the allotted budget for tree plantings project. A total of 1,414 trees were planted utilizing ARPA funding.

# **Expenditure Category**

**Negative Economic Impacts** 

#### **Toledo Recovery Plan Investment Area**

Safe and Livable Neighborhoods

|--|

 Adopted Budget
 \$1,500,000

 Obligations
 \$1,500,000

 Expenses
 \$872,090

Replacement of unsafe, damaged sidewalks at no cost to homeowners to supports healthy habits and accessibility for residents of all ages. Equitably targeted to sidewalks in Qualified Census Tracts

#### **Project Overview**

Through the Sidewalk Replacement project, the city will replace unsafe and damaged neighborhood sidewalks in the right-of-way at no cost for eligible

\$1,500,000



property owners through an ARPA-funded Sidewalk Rescue Grant. The Sidewalk Replacement project will also improve sidewalk infrastructure in multiple city of Toledo parks, including improving ADA accessibility and mobility between neighborhood streets and city parks. ARPA funding totaling \$1.5 million will be used to complete the Sidewalk Replacement project, improve the built environment and increase safe mobility in neighborhoods across the community.

# **Community Engagement**

The city of Toledo, through its Department of Transportation, routinely solicits feedback from residents and community stakeholders related to the design and implementation of roadway, bridge and sidewalks improvements in the city. Community members are encouraged to report sidewalk concerns through an online request form or by calling Engage Toledo, which is the city's 24/7 customer service provider for all city service requests and issues. This feedback is used to inform and prioritize sidewalk replacement projects.

# **Equitable Outcomes**

The Sidewalk Rescue Grant is equitably designed to assist low-income residential property owners. The following eligibility requirements have been established for the grant:

- Eligible properties are residential single-family owner-occupied properties located within the city of Toledo corporation limits
- Property taxes must be current at the time of the grant application or the owner must be on a verifiable payment plan with the Lucas County Auditor's Office
- Property owners must not be delinquent on taxes or other money owed to the City of Toledo
- Total household income must fall below the maximum household income (80% of HUD area median income)

#### **Status Update**

The Sidewalk Replacement project will occur in phases, the first beginning in 2023. Toledo City Council approved \$500,000 in June 2023 for sidewalk improvements that were completed in 2024. This includes 1,100 linear feet of neighborhood sidewalk replacements and 4,800 linear feet of sidewalk path in eight city parks. In December of 2023, Toledo City Council approved \$1,000,000 for the second phase of improvements. The project's second phase which included sidewalk paths in 8 additional city parks began in Fall of 2024 and was completed in June of 2025.



# **Expenditure Category**

**Negative Economic Impacts** 

# **Toledo Recovery Plan Investment Area**

Safe and Livable Neighborhoods

Community and Senior Center Improvements	\$6,250,000	
Adopted Budget	\$6,250,000	
Obligations	\$6,250,000	
Expenses	\$2,332,382	

Invest in one-time capital improvements to Toledo-owned senior and community centers to provide a safe environment in neighborhoods for Toledo's seniors and young people.

## **Project Overview**

The Community and Senior Center Improvements project will invest \$6.25 million in ARPA funds for renovations and improvements Toledo community and senior centers. The project began with a facility condition assessment and energy audit to identify needed improvements and provide expenditure forecasts for completing them. These improvements include core building components such as HVAC, roofs, plumbing and electrical systems, as well façade and site improvements and equipment and furnishings.

In order to maximize the number of improvements and centers impacted, the city is combining ARPA funds with city capital fund resources and HUD 108 loan proceeds for an overall roster of investments at 11 of Toledo's community and senior centers worth more than \$10 million.

# **Community Engagement**

The Division of Fleet and Facility Operations and members of the administration met with center and program directors to discuss their needs and challenges as part of finalizing the roster of community and senior center improvements.

#### **Performance Metrics**

Project design and construction began in 2024. Working with a project consulting firm, the city is tracking all project costs and timelines.



# **Equitable Outcomes**

Toledo's community and senior centers provide a variety of resources for the neighborhoods they serve. The six centers that will be improved with ARPA funding provide a mix of resources for LMI Toledoans including shelter, food, child care, mentoring and exercise and recreational opportunities.

- Police Athletic League (PAL) Center Located in a QCT, the center houses the non-profit Toledo PAL organization. The Toledo PAL works with Toledo's youth to build character through athletic, academic, and leadership development programs.
- **Highland Park Community Center/Asian Resource** Center Provides services for all ages from prenatal to elderly population, including interpretation services. The city's Highland Park is located in a QCT.
- Eleanor Kahle Community/Senior Center Programs offered at the center enhance the dignity and support the independence of area seniors, while encouraging involvement in and with the community. The center is located near Toledo's Willys Park and adjacent to several QCTs.
- Jefferson Senior Center The center is located in a QCT and hosts a wide variety of programs and services, including educational and entertainment programs, health promotion activities and support services to help seniors remain healthy and independent.
- East Toledo Family Center (ETFC) The ETFC is an anchor organization in the East Toledo community. Programs and services offered at the center help ages from birth to seniors. The ETFC collaborates with neighborhood residents, libraries, community agencies, businesses, schools and churches to champion for the East Toledo community. The ETFC is located in a QCT.

# **Status Update**

Project design and construction began in 2024. To date, a total of \$1,075,155 has been expended for site improvements at the Community and Senior Centers. Work includes parking lot repairs at the PAL Building, Eleanor Kahle Community/Senior Center and the Jefferson senior Center. Roof replacements at the PAL Building, Eleanor Kahle Community/Senior Center, the Jefferson Center and the East Toledo Family Center we also completed.

During the remainder of 2025 and throughout 2026 additional improvements such as HVAC, plumbing, electrical and interior upgrades and renovations will be completed at the centers.

# **Expenditure Category**

**Negative Economic Impacts** 



# **Toledo Recovery Plan Investment Area**

Safe and Livable Neighborhoods

Vision Zero Program	\$189,901
Adopted Budget	\$189,901
Obligations	\$189,901
Expenses	\$165,989

Initial investment toward Vision Zero program to make streets safer for young people and pedestrians by promoting safe, healthy and equitable mobility though sustainable strategies that prioritize equity, community engagement and data analysis.

#### **Project Overview**

The Vision Zero program aims to increase community safety on Toledo's streets and in Toledo's neighborhoods by promoting safe, healthy and equitable mobility, with the ultimate goal of reducing traffic fatalities to zero. In the first phase of this program, Toledo developed a Vision Zero Action Plan, which provides a framework of strategies and actions to guide the city's Vision Zero program. The plan has four focus areas - equity, safety and slow speeds, culture changes, and data. Toledo is using its ARPA funds to support initiatives and projects that make its roadways safer for those who drive, walk, bicycle, use mobility devices and ride public transit.

#### **Community Engagement**

Community engagement and outreach were essential in the development of the Vision Zero Action Plan. During its development, the city engaged residents through stakeholder interviews, an online survey, public meeting, bike rides, and pop-up events, with feedback directly influencing the Vision Zero Action Plan's goals and strategies. Looking ahead, the Vision Zero program will continue this resident engagement and feedback process. The Plan includes a comprehensive public communications campaign, annual reporting and a diverse committee to guide and audit the Vision Zero work.

#### **Performance Metrics**

Once implemented, success will be measured by the reduction in traffic accidents and fatalities in Toledo. Vision Zero projects will be prioritized in Justice40 communities and along High Injury Network streets. Justice40 communities are areas in Toledo that have been identified by the federal government as where



disadvantaged communities that are marginalized, underserved, and overburdened live. Toledo's High Injury Network streets are city's most dangerous streets and intersections.

# **Equitable Outcomes**

Equity for people historically, persistently, or systemically marginalized is key to the success of the city's Vision Zero program. Strategies outlined in the Vision Zero Action Plan support this effort, including:

- Ensuring funding allocations are prioritized within the Communities of Concern in the High Injury Network
- Embracing community participation, particularly within Communities of Concern within the High Injury Network
- Including residents who regularly travel as vulnerable road users
- Allowing engagement feedback to influence development and implementation of actions and the updates of strategies
- Communicating with residents in their preferred language

#### **Status Update**

\$60,000 of ARPA funds were used for the development of the Vision Zero Action Plan in 2022. The plan was presented to Toledo City Council and the community in March 2023. The next phase of Vision Zero will include the expenditure of \$130,000 for traffic calming devices to be deployed in QCTs. These include speed humps, speed tables and flexi posts designed to slow speeds and provide safer access to travel to and from work, parks, shopping centers, schools and transit stops.

Details on the city's Vision Zero program and the Vision Zero Action Plan can be found at toledo.oh.gov/zero.

#### **Expenditure Category**

Negative Economic Impacts

#### **Toledo Recovery Plan Investment Area**

Safe and Livable Neighborhoods

LED Street Lighting in Unlit Areas	\$250,000
Adopted Budget	\$250,000
Obligations	\$250,000
Expenditures	\$36,695



Add street lights to neighborhood streets that lack sufficient lighting in order to promote public safety.

# **Project Overview**

The LED Street Lighting Project will improve and enhance lighting in poorly lit areas of Toledo in order to support improved safety outcomes in Toledo's neighborhoods. Working with partner organization Toledo Edison, the city plans to utilize \$500,000 in ARPA funds to replace damaged street lights and add new ones along neighborhood streets and in alleys.

## **Community Engagement**

To identify areas to target for the LED Street Lighting Project, the city reviews street light concerns and requests submitted by residents through Engage Toledo, from the Toledo Police Department and from Toledo Edison. Additionally, the city, along with GE Roadway and Utility and Toledo Edison personnel, drove through each area of the city to further document streets and alleys that would benefit from improved lighting.

#### **Performance Metrics**

The city's Department of Public Service will work with partner organization Toledo Edison to map and track all street lights replaced and installed.

#### **Equitable Outcomes**

Increased street lighting has been shown to reduce crime in neighborhoods. In pilot areas of the city, aggravated assault, burglary and robberies saw a decrease after improved lighting was installed. ARPA funds will be used for street light replacement and installation in QCT areas of the city, as part of the city's overall revitalizations efforts in underserved neighborhoods.

#### **Status Update**

Toledo City Council approved legislation in August 2023 authorizing \$250,000 in ARPA funds for the street lighting project. The city of Toledo's Department of Public Service has been working with Toledo Edison for mapping, installation and the design of additional streetlights and enhanced wattage of current streetlights. There are currently six identified and designed areas throughout the city.

The city is completing a major repair and replacement of lighting along our Greenbelt Parkway to enhance the lighting in our downtown and Lagrange area. The project will cost a total of \$140,550. In Fall 2024 and Spring 2025, Toledo Edison initiated work in the Englewood, Junction and "BUMA" (Bancroft, Upton, Monroe and



Auburn) areas for a total of \$36,206. Additional lighting in Junction, Polish Village, Swayne Field and lighting around the Grand Townhouse area will be added in late 2025 and 2026.

#### **Expenditure Category**

**Negative Economic Impacts** 

# **Toledo Recovery Plan Investment Area**

Safe and Livable Neighborhoods

Blight Reduction	\$1,500,000

 Adopted Budget
 \$1,500,000

 Obligations
 \$1,500,000

 Expenses
 \$1,321,806

Remove blight in Toledo's neighborhoods. Equitably targeted at dumping, alley cleanup, and beautification in Qualified Census Tracts.

# **Project Overview**

The Blight Reduction project supports neighborhood revitalization efforts by addressing and eliminating blight throughout the community. ARPA funding of \$1.5 million will be used to purchase equipment for the city's Division of Urban Beautification, which manages the Clean Toledo initiative and is dedicated to cleaning up debris, trash and illegal dumping on public or abandoned properties.

#### **Community Engagement**

The Division of Urban Beautification consistently engages with residents, businesses, neighborhood organizations and other city department to identify and remediate neighborhood blight, while also working together to identify long-term solutions to reduce illegal dumping and nuisance conditions. The city also encourages residents to report blight concerns through Engage Toledo. The Engage Toledo process ensures that concerns are documented and monitored for follow-up and resolution.

In 2024, the city of Toledo initiated a community driven Block-by-Block program to help combat blight in Toledo neighborhoods. This initiative was generated through engagement meetings with residents, pop-up participation events at local businesses and neighborhoods, pilot programs with residents, and community



partners. The Urban Beautification division canvasses neighborhoods "block-by-block" to collect debris and recyclable materials from residents' curb.

#### **Performance Metrics**

Progress on blight reduction is tracked based on completed service requests and volume of debris collected. In 2023, the Division of Urban Beautification completed 7,949 service requests and collected over 3.5 million pounds of debris and over 4,100 tires. These figures are currently being used as a benchmark for measuring success with the blight clean-up crews now being fully outfitted with their new equipment. From July 1, 2024-June 30, 2025 the city blight team completed over 7,000 work orders for blight removal and collected over 5.3 million lbs. of debris from Toledo neighborhoods.

## **Equitable Outcomes**

Instances of blight in the Toledo are most prevalent in disadvantaged neighborhoods that that have faced disinvestment, have seen evictions increase and whose residents have limited accessibility and affordability to dispose of items properly. Blight removal operations will help to stabilize property values and eliminate crime in these neighborhoods, thereby improving health and safety outcomes for residents who live there.

### **Status Update**

The Division of Urban Beautification identified specific equipment to aid in its blight reduction efforts and has contracted with equipment vendors during the third quarter of 2023 and quarters one through three in 2024. All equipment has been delivered and is currently being used in operations. The equipment includes:

- two mini non-CDL rated garbage trucks which can empty public trash cans and pick up illegally-dumped tires
- two mini track loaders which can navigate into nuisance property backyards through fence entryways and small paths to clean up debris
- two non-CDL rated grapple trucks with swing arms that can pick up large pieces of bulk debris on the curb side or in the right-of-way
- trailers and crew cab pick-up trucks to deploy the equipment in Toledo's neighborhoods

#### **Expenditure Category**

**Negative Economic Impacts** 

# **Toledo Recovery Plan Investment Area**

Safe and Livable Neighborhoods



# **Resource Center at Glass City Metropark**

\$1,000,000

 Adopted Budget
 \$1,000,000

 Obligations
 \$1,000,000

 Expenses
 \$1,000,000

Partner with Metroparks Toledo to open resource center in Toledo's Garfield neighborhood.

#### **Project Overview**

The Resource Center at Glass City Metropark project is one part of a transformation in Toledo's Garfield neighborhood along the Maumee River. Part of an ongoing revitalization effort, this project is completely repurposing an abandoned building on Toledo's East Side into a multi-purpose facility that will provide community meeting spaces and operational spaces for community partners that support underserved Toledoans. The city of Toledo is one of several partners providing funding for this neighborhood investment. Toledo's investment towards this project is \$1.0 million. Other partners include Lucas County and Metroparks Toledo, as well as a number of business and private contributions.

# **Community Engagement**

The programs and services that will be offered at the Glass City Metropark Resource Center were all identified as priorities within the Garfield Community Plan, which completed in 2021 to provide a dynamic conceptual framework to guide and inform the redevelopment in the neighborhood. Ongoing community engagement will seek to ensure that neighboring residents continually benefit from the signature new civic space.

#### **Equitable Outcomes**

The Glass City Metropark Resource Center is located in a QCT will be a key access point for a variety of programs and services, offered by Metroparks or other partners, such as youth programs, workforce development, wellness programs, education, and other social services.

# **Status Update**

The city's subrecipient agreement with the Metroparks Toledo was finalized and expenditures completed in 2023.

#### **Expenditure Category**

Negative Economic Impacts



# **Toledo Recovery Plan Investment Area**

Youth, Recreation, and Parks

Universal Pre-K Program	\$2.500.000
Offiversal Fre-K Frodram	32.300.000

 Adopted Budget
 \$2,500,000

 Obligations
 \$2,500,000

 Expenses
 \$2,500,000

Investment toward universal pre-K for Toledo's 4-year-olds.

#### **Project Overview**

Through the Universal Pre-K project the city aims to provide increased access to high-quality pre-kindergarten education for all of Toledo's children. For this purpose, the city has partnered with the non-profit HOPE Toledo organization, who is a subrecipient of \$2.5 million of Toledo's ARPA funds. The HOPE Toledo model is based on providing pre-K access to all 4-year olds through public and community providers and providing Toledo families with tuition assistance on a sliding scale based on income. HOPE Toledo requires its pre-K providers maintain high standards, sound curricula and small classes to ensure quality educational opportunities. Since the first year of the program, the number of qualified pre-K providers has doubled.

## **Community Engagement**

HOPE Toledo fosters and maintains relationships with pre-K providers in Toledo and also partners with other local agencies to support additional health, social and behavioral services children may need. Additionally, stakeholders across the community share governance over the HOPE Toledo organization. This includes participating local school districts and a HOPE Toledo Pre-K Services Board made up of members from the school districts, the city of Toledo, educators, parents, agency partners, funders, and local residents.

#### **Performance Metrics**

HOPE Toledo currently has certified 20 providers for inclusion in its pre-K program, with 261 Toledo children served in 2024-2025.

#### **Equitable Outcomes**

HOPE Toledo targets its outreach in low-to-moderate income (LMI) census tracts and other disadvantaged areas in Toledo and tuition assistance is provided to



families on a sliding scale based on income. Pre-K providers are certified across the community to ensure equitable access to services. At the provider level, HOPE Toledo works with its pre-K providers to elevate their standards of instruction, provide professional development opportunities for teachers, and ensure a minimum level compensation for staff.

# **Expenditure Category**

Negative Economic Impacts

#### **Toledo Recovery Plan Investment Area**

Youth, Recreation, and Parks

# **Wayman Palmer YMCA**

\$18,550,000

Adopted Budget Obligations Expenses \$18,550,000 \$18,550,000 \$15,371,966

Build new Wayman Palmer YMCA recreational facility. Project located in neighborhood of color and Qualified Census Tract.

# **Project Overview**

The City of Toledo will use \$18.55 million of its ARPA funds to build a completely new Wayman Palmer YMCA facility in the central city. Additionally, the project is expected to attract an allocation of new market tax credits to leverage the ARPA funds. The new facility will transform the surrounding neighborhood by providing a modern and inclusive space for residents to gather, improve their health, and access social services. The rebuilt Wayman Palmer YMCA will be 50,500 square feet and include multipurpose rooms for youth gaming, a demonstration kitchen, meeting rooms, gymnasiums, fitness rooms and an indoor pool. The City of Toledo will also redevelop the Inez Nash Park, adjacent to the YMCA facility in 2025.

# **Community Engagement**

The design of the new Wayman Palmer YMCA was developed based on resident feedback solicited at neighborhood meetings and through a phone survey of approximately 800 residents in the community.

# **Equitable Outcomes**

The Wayman Palmer YMCA is located in a QCT in central Toledo. The facility is owned by the city of Toledo and through a 40-year ground-lease agreement is



operated by the YMCA. The YMCA is a charitable organization, with membership costs based on income. Financial assistance is available for community members who may need it, so that all may have access no matter their ability to pay.

#### **Status Update**

Toledo City Council approved the use of ARPA funds for the YMCA project in November 2022. Construction plans and the city's subrecipient agreement with the YMCA were finalized in 2023. Construction of the new facility began in 2023 and was completed in May 2025. Construction in Inez Nash Park began in 2025.

# **Expenditure Category**

**Negative Economic Impacts** 

#### **Toledo Recovery Plan Investment Area**

Youth, Parks, and Recreation

# ARPA Eligible Use Category: Water and Sewer Infrastructure

# Lead Service Line Replacement \$5,000,000

 Adopted Budget
 \$5,000,000

 Obligations
 \$5,000,000

 Expenses
 \$2,630,255

Replace all private lead service lines in the City of Toledo (approximately 500 lines) at no cost to homeowner. Additionally, replace many public lead service lines where co-located with private lines. Eliminates a key source of possible permanent brain damage for young people.

#### **Project Overview**

The Lead Line Replacement project aims to replace lead service lines on the private side of the water system at no cost to homeowners. This project will provide funding to homeowners that would otherwise have to finance the replacements out-of-pocket, thereby diminishing the ability to remove all of Toledo's private-side lead service lines. In 2024, the project was expanded to include private side lead line replacements.

#### **Community Engagement**

The Lead Line Replacement project is promoted routinely at events across the community and through a variety of means.

• The city has hosted or attended over 100 outreach events.



- Flyers promoting the program are distributed at events across the community and have been translated into Spanish, Mandurian and Arabic to ensure that the entire community has access to the information.
- The Department of Public Utilities incorporates lead information at all its speaking engagements.

#### **Performance Metrics**

The success of the Residential Lead service Line Replacement Program will be measured by the total number of residential lead service lines removed by the end of the program in 2026.

### **Equitable Outcomes**

This project will inject \$5 million into the local economy to remove lead service lines primarily located in disadvantaged communities thereby maximizing the return on investment in those communities. This project will also allow the Division of Water Distribution to collect valuable data on the location and types of water lines in the City of Toledo, ensuring that the city efficiently, effectively and equitably maintains the water distribution system for decades to come.

# **Status Update**

The program is currently in construction phase with local contractors. The private replacement is expected to be completed by Spring of 2026, and the remain funds will be focused on the public side lead replacement. This remaining funding will be completed by the end of 2026.

#### **Expenditure Category**

Necessary Water and Sewer Infrastructure

#### **Toledo Recovery Plan Investment Area**

Green and Healthy Housing

Water and Sewer Infrastructure Projects	\$5,200,000
---	-------------

 Adopted Budget
 \$5,200,000

 Obligations
 \$5,200,000

 Expenses
 \$4,913,634

Makes necessary one-time water/sewer infrastructure upgrades in qualified census tracts.

#### **Project Overview**



Replacement and improvement of water mains and sanitary sewers within the qualified census tracts will maintain safe, reliable water and sewer service that will meet the demands of the City's water and sewer systems. ARPA funding totaling \$5.2 million will replace water mains on Broadway Street (\$2.5M) and New York Avenue (\$1M) along with installation of sanitary mains and service lines on Gallier Drive and Giger Drive and sanitary service lines on Secor Road (\$1.7M)

# **Community Engagement**

Public meetings were held on Broadway to inform the residents of improvements throughout this corridor. A portion of the meeting was dedicated to information on the construction of the new waterline and how it would affect residents and businesses.

#### **Performance Metrics**

Replacement and installation of water and sewer infrastructure in Qualified Census Tracts.

## **Equitable Outcomes**

The Broadway Street project along with the New York Avenue project replaces watermains, valves, hydrants and service lines on Broadway Street and New York Avenue which will improve the water infrastructure and service along with preventing the occurrence of emergency water main breaks. The Gallier Drive and Giger Drive projects install sanitary mains and services to allow residents to remove their septic systems. The Secor Road project installs sanitary services to allow residents to tie-in to the existing sewer system and remove their septic systems.

# **Status Update**

The Broadway Street Water Replacement Project (\$2.5M) was completed in July 2024. The New York Avenue watermain project (\$1M) was completed in August 2025. The Secor Road sanitary service line installations and the Gallier Drive and Giger Drive sanitary mains and service lines (\$1.7M) were completed in July of 2025. Due to the the Secor, Gallier, and Giger project coming in below the estimate, we were able to replace the sanitary sewer on Loxley and St. Aubin with the remaining funding. We expect to complete these projects in 2025.

#### **Expenditure Category**

Necessary Water and Sewer Infrastructure

#### **Toledo Recovery Plan Investment Area**

Job Creation and Economic Development



# ARPA Eligible Use Category: Premium Pay

Premium Pay \$7,316,000

 Adopted Budget
 \$7,317,000

 Obligations
 \$7,316,000

 Expenses
 \$7,316,000

One-time payment to each City employee who performed essential work during 2020 to recognize the health and safety risks that employees undertook to deliver City services. Also includes one-time payment to employees of the Toledo-Lucas County Health Department.

# **Expenditure Category**

Premium Pay

# **Toledo Recovery Plan Investment Area**

City Services

# ARPA Eligible Use Category: Revenue Replacement

# Affordable Housing Development \$10,000,000

 Adopted Budget
 \$10,000,000

 Obligations
 \$10,000,000

 Expenses
 \$5,152,443

Development of new, affordable housing for seniors, for the unhoused and for young people. Equitably targeted to developments in Qualified Census Tracts.

# **Project Overview**

The city will utilize \$10.0 million of its ARPA funds to support affordable housing development for LMI Toledoans. These ARPA funds will provide gap financing for development entities to facilitate four multi-family affordable housing projects:

- the Glen at the Southland Shopping Center and the Grand Driggs Dairy, with 106 new family units created
- Collingwood Green V, with 75 new senior living units created
- YWCA Redevelopment, with 36 new units created at the congregate shelter in downtown Toledo



As gap funding to support the project construction, the ARPA funds are expected to leverage \$68 million of Low-Income Housing Tax Credits equity, tax-exempt bond financing, philanthropic contributions and bank debt. The city has established closing conditions for all projects to ensure the success of each and positive outcomes for the community. These include securing all financing, completing historical/environmental reviews, executing project labor agreements, development agreements and affordability restrictive covenants, and providing tenant services plans.

#### **Community Engagement**

The Affordable Housing Development project is managed through the city's Department of Housing and Community Development, who engaged community stakeholders during the development of the Toledo Comprehensive Housing Strategy and 10-Year Action Plan. The Plan guides housing development in the city with a focus on addressing disparities and advancing racial equity.

#### **Performance Metrics**

Through the Affordable Housing Development project 217 new affordable housing units will be created.

#### **Equitable Outcomes**

Equitable access to the new housing units will be provided to all income-eligible applicants that apply and meet qualifying leasing conditions. Rent restrictions on the new units will benefit households at or below 60% AMI. With an increased number of affordable housing units, the entire community benefits as more income flows into the local economy, lower-income individuals and families have increased access to jobs, transportation, parks and amenities, and overall economic growth occurs as employers have access to workers closer to their places of employment.

#### **Status Update**

The Affordable Housing Development project began with a Notice of Funding Availability (NOFA) in late 2021. Applications for funding were submitted, reviewed and evaluated during 2022 and the four selected projects were identified in 2023. Toledo City Council approved the use of ARPA funds for the project in June 2023. All funding for the YWCA project is dispersed and construction has begun. At present, the project developers are completing financing so that funding agreements with the city can be finalized and redevelopment can begin. The project is expected to continue through September 2025.



# **Expenditure Category**

**Negative Economic Impacts** 

#### **Toledo Recovery Plan Investment Area**

Revenue Replacement

#### **Gun Violence Reduction Initiative**

\$2,948,553

# (Mayor's Office of Neighborhood Safety and Engagement & Save Our Community)

 Adopted Budget
 \$2,948,553

 Obligations
 \$2,948,553

 Expenses
 \$2,301,636

Support Toledo's Save Our Community program to reduce gun violence through proven strategies focused on tackling root causes of gun violence. Program focuses on neighborhoods with highest instances of gun violence.

## **Project Overview**

ARPA funds totaling \$2.95 million have supported the Gun Violence Reduction Initiative since 2021. Save Our Community, a community violence intervention and prevention program, tackles gun violence through intervention in three targeted Toledo neighborhoods – Junction, Lagrange, and the East Side. The initiative includes a team of staff members, including violence interrupters and outreach specialists, who work with the community and community program partners to curb gun violence in Toledo and to help stop the cycle of violence by addressing the needs of victims when they need help the most. In 2023, we added a school-based program in which violence interrupters are working in four schools located in communities with high rates of gun violence.

The city also joined jurisdictions nationwide that have created offices of violence prevention by launching MONSE in 2023. MONSE's mandate is to partner with a cross-sector network of key stakeholders to address root causes of gun violence in Toledo through a public health approach that reduces risk factors and increase protective factors related to violence at individual, relational, communal, and policy levels.

Toledo saw a 31% reduction in homicides in comparison to a roughly 12% drop in fatal shootings nationwide in 2023 and an additional 18% in 2024.



# **Community Engagement**

The Gun Violence Reduction Initiative is built on prevention, intervention and enforcement, with community engagement present throughout. Interrupters and outreach specialists who are part of the Save Our Community program routinely engage with the community to detect and interrupt conflict, to identify and treat high-risk individuals and to change social norms from supporting and accepting violence to supporting and fostering growth and unity. SOC staff received formal mediation training through the Ohio Supreme Court and now offer mediation services to students and community members. Staff and 20 community partners are also trained in Rewire CBT, a behavior change intervention for frontline staff to use with high-risk individuals with a history of trauma. The practice aims to support a healthier think-feel-do cycle that can disrupt high-risk behaviors.

Among MONSE's first initiatives was convening CAT, a cross-disciplinary group of individuals and organizations closest to the issue of gun violence. CAT's 96 participants, representing 53 organizations, includes residents in impacted communities; survivors; CBOs; healthcare and service providers; and other publicand private-sector organizations and individuals close to the issue of gun violence.

CAT developed Peace in Motion, a comprehensive 5-year plan with 42 recommendations for neighborhood safety and improved cross-sector coordination. The plan aims to continue progress on reducing gun violence through a multifaceted approach, including improved coordination and accountability, strengthening community capacity for violence prevention, bolstering neighborhoods, addressing blight and disinvestment, supporting gun violence survivors, and improving access to meaningful economic opportunities.

## **Performance Metrics**

SOC currently has a caseload of 61 individuals. These individuals have had 52 formal mediations, 68 case conferences with other providers, and more than 40 closed loop referrals to educational, employment, and mental health services, opportunities, and supports.

#### **Equitable Outcomes**

The three neighborhoods targeted in the Save Our Community program are in QCT areas of the city that have faced years of disinvestment, but that are now part of comprehensive efforts to improve outcomes for the residents living there. Curbing gun violence is one part of a wide-ranging strategy that also includes improving the built environment through reducing blight and revitalizing greenspaces,



providing housing stability and new economic investment, and increasing opportunities for youth.

#### **Status Update**

In 2022, the city used \$600,000 of ARPA funds to support Save Our Community staff and services. An additional \$1.0 million was utilized in 2023 as the program continued in the Junction, Englewood, and Lagrange neighborhoods. Remaining ARPA funds were fully expended in 2024.

MONSE secured \$3,000,000 in grants that will provide three years of funding to promote <u>capacity building and training to embed community violence intervention in community</u> and to enhance <u>support for students and families</u> directly impacted by gun violence.

MONSE also co-convenes a Violence Reduction Council comprised of public safety, criminal justice, mental health, CVIP programs, public housing, and community service providers to analyze specific instances of gun violence to identify trends and develop short- and long-term solutions.

# **Expenditure Category**

Revenue Replacement

## **Toledo Recovery Plan Investment Area**

Safe and Livable Neighborhoods

\$13,510,099
\$13,510,099
\$12,510,099 \$10,532,979

Major investments in city's recreational facilities and playground equipment, including one-time capital improvement investments in ball diamonds, courts, golf courses, and modern, accessible playground equipment.

#### **Project Overview**

The Recreational Facilities and Playgrounds project will transform park facilities across the city of Toledo through a \$13.5 million roster of improvements to soccer fields, tennis courts, basketball courts, shelter houses, pools, and playgrounds. These improvements will provide Toledo's children and families with accessible, modern and high-quality parks and recreation facilities and an improved



environment to get outside and exercise. The city of Toledo Department of Parks and Youth Services plans, implements and manages each individual improvement project, which are completed by contractors selected through a competitive process.

## **Community Engagement**

The Department of Parks and Youth Services holds community engagement meetings to solicit feedback from residents about the projects in their neighborhoods. The feedback gathered at these events is used to refine and confirm development plans prior to beginning each project. Department staff also attend "Quality of Life" meetings hosted by the Toledo Police Department in order to update neighborhoods on the status of in-process and upcoming projects in their areas of the city.

#### **Performance Metrics**

The Department of Parks and Youth Services has completed 36 individual recreational facility and playground projects. These include playground replacements at Hathaway, Prentice, Polonia, and Nelson Grace Parks; basketball court improvements at Jamie Farr; tennis and pickleball court renovations at Navarre and Wilson parks; one revitalized baseball complex; golf course infrastructure improvements; a flush restroom at Ottawa Park. There are currently 7 additional projects under construction.

## **Equitable Outcomes**

Playground replacements and recreational facility improvements prioritize projects in neighborhood parks located in or adjacent to QCTs. According to data collected by The Trust for Public Land, the city of Toledo is a national leader in the equitable distribution of parks and recreational resources. The roster of projects funded through ARPA resources purposefully reinforces this strategy. Additionally, project designs consider and include accessible play features so that all ages and abilities may access and enjoy Toledo's parks.

## **Status Update**

The entire roster of work is either completed or under contract. All improvements will be completed by the end of 2026.

#### **Expenditure Category**

**Negative Economic Impacts** 



# **Toledo Recovery Plan Investment Area**

Youth, Recreation, and Parks

# Residential and Commercial Demolitions \$4,000,000

 Adopted Budget
 \$4,000,000

 Obligations
 \$4,000,000

 Expenses
 \$2,711,668

Demolish blighted residential and commercial buildings. Invests \$4.0 million to leverage a total of \$10.4 million in statewide demolition funding.

# **Project Overview**

The Residential and Commercial Demolitions project leverages \$4.0 million in ARPA funds to eliminate 980 abandoned, blighted and nuisance properties throughout the city of Toledo. To complete these demolitions, the city is partnering with the Lucas County Land Bank (Land Bank), which was awarded \$10.4 million through Ohio Department of Development's (ODOD) Building Demolition and Site Revitalization Program grant. Toledo's ARPA funds are providing the required match for this grant and the city Division of Urban Beautification will complete the property demolitions, including grading and seeding the vacant sites for future development or neighborhood uses.

## **Community Engagement**

The city of Toledo's demolition program is driven by analytics including annual analysis of documented property maintenance concerns, response to criminal activity, and community input. Resident concerns are an integral part of the identification process. In preparation for the Residential and Commercial Demolition project, the city and the Land Bank used these analytics and input from stakeholders across the community to develop the list of properties to be demolished and prepare a timeline for completion.

#### **Performance Metrics**

The Division of Urban Beautification has established quarterly goals for the number of properties to be demolished and reports progress against these targets. The planned and active demolition list and property location map is shared on the city's website, so residents can quickly and easily check on the upcoming demolitions in their neighborhoods.



# **Equitable Outcomes**

The demolition of blighted, vacant properties produces positive community outcomes and helps to revitalize disadvantaged communities. Property values rise, public health and safety are improved, and neighborhoods strengthen, directly impacting the quality of life for Toledo residents. Through demolition, vacant land can be repurposed and assembled for adjacent property owners to purchase, used as greenspace for the community, or considered for a new development project.

## **Status Update**

The Residential and Commercial Demolitions project began in late 2022 when the Lank Bank was awarded the ODOD grant. In total, 871 demolitions are planned. Between 2023 – 2024, the city completed 390 demolitions. Between June 30, 2024-July 16,2025, a total of 221 demolitions were completed. The remining 260 demolitions will be completed throughout the remainder of 2025, with all demotions to be completed by Q1 of 2026.

# **Expenditure Category**

Revenue Replacement

#### **Toledo Recovery Plan Investment Area**

Safe and Livable Neighborhoods

STARBASE	\$500,000
Adopted Budget	\$500,000
Obligations	\$500,000
Expenses	\$0

Complete build-out of classroom space at the Glass City Enrichment Center STEM-specific training and programming for youth.

#### **Project Overview**

The city will use \$500,000 from the Local Fiscal Recovery Fund for facility build-out for the STARBASE Youth Program which will deliver STEM-specific curriculum developed by the Department of Defense. The mission of the program is to expose our nation's youth to the technological environments and positive civilian and military role models found on Active, Guard, and Reserve military bases and installations, nurture a winning network of collaborators, and build mutual loyalty within our communities, by providing 25 hours of exemplary hands-on STEM instruction and activities that meet or exceed the National Standards.



# **Community Engagement**

The Starbase Program will be built out and delivered from the Glass City Enrichment Center (GCEC) located at 815 Front Street, immediately adjacent to Glass City Metropark. In collaboration with community partners, the GCEC serves, connects, and enriches our community.

The GCEC is a key access point for a variety of programs and services, offered by Metroparks or other partners, such as youth programs, workforce development, wellness programs, education, and other social services. By serving as a gateway to the broader community, the GCEC performs the following essential roles:

- Highlight a range of services available in the community
- Allow for year-round service in an accessible location
- Encourage multisector collaboration and partnerships among different organizations
- Improve the efficiency and sustainability of services through the sharing of resources

#### **Performance Metrics**

Design and engineering is underway and scheduled to be complete in 2025. Construction would begin in 2025 with the goal to open in time for the 2026 school year.

## **Equitable Outcomes**

Subrecipient shall provide free or subsidized access to extremely low-income households, with income at or below 30% of the Area Median Gross Income for Toledo Metropolitan Statistical Area ("AMI"), as defined by the United States Department of Housing and Urban Development, or any successor agency of the United States government median, and subsidized access to low- and moderate-income residents, with income at or below 60% of the AMI.

#### **Status Update**

In late May, U.S. Congresswoman Kaptur's office shared that despite earlier concerns about bringing the Starbase program to Toledo due to funding cuts, Wright Patterson Air Force Base now has the authorization and funds to come to an agreement with Toledo Public Schools to host Starbase in Toledo. Metroparks Toledo continues to be in conversation with Toledo Public Schools and the bid opening for construction on the space is scheduled for July 18th.



# **Expenditure Category**

Revenue Replacement

#### **Toledo Recovery Plan Investment Area**

Youth, Recreation, and Parks

Oldoo Olty Ithou Mark	Glass City Riverwalk	\$2,000,000
-----------------------	----------------------	-------------

 Adopted Budget
 \$2,000,000

 Obligations
 \$2,000,000

 Expenses
 \$0

The City of Toledo will provide support for The Glass City Riverwalk project, a transformative project along Toledo's Maumee River.

#### **Project Overview**

The Glass City Riverwalk is a multi-phased project to develop greenspace along the Maumee River and provide social and recreational opportunities for Toledoans through more than 5 miles of new mixed-use trails and paths to connect communities on both sides of the river. The project is being completed by Metroparks Toledo, with \$2 million in SLFRF funding provided by the City of Toledo. Funding for the project is also provided by public levy, individual and corporate philanthropy, federal and state grants and tax increment district funding.

## **Community Engagement**

Since its early visioning the Glass City Riverwalk's planning and implementation has included community input. As the project continues, Metroparks Toledo solicits continual feedback on its website encouraging questions and comments and providing details on feedback received.

#### **Equitable Outcomes**

The Riverwalk project is designed as an inclusive, community centered transformation of the riverfront that will improve both health and economic outcomes for Toledoans.

 The plan for the Glass City Riverwalk features fully accessible park elements that visitors can use during every season, including waterfront access for boating and kayaking, a rock-climbing area, interactive water attractions, urban camping, and a winter skating ribbon.



- The project will restore more than 90 acres of industrial or vacant land to natural space by planting almost 25,000 new trees along the Maumee.
- Development on both sides of the river will help to strengthen cohesion in historically segregated neighborhoods.

## **Status Update**

In December 2024 the city entered into an agreement with Metroparks Toledo to provide funding for the project. Expenditure of the city's funds is expected to begin during Q3 of 2025.

Additional detail on the project can be found at: <a href="https://www.glasscityriverwalk.com/">https://www.glasscityriverwalk.com/</a>

# **Expenditure Category**

Revenue Replacement

## **Toledo Recovery Plan Investment Area**

Youth, Recreation, and Parks

Municipal Recovery Revenue Replacement	\$71,198,481
Adopted Budget	\$71,198,481
Obligations	\$71,198,481
Expenses	\$71,198,481

Enable recovery for Toledo's Budget by maintaining Toledo police and fire forces at needed levels, including new annual classes. Ensure competitive wages for all City employees, slowing loss of best employees. Support essential City services annually delivered out of the general fund and allow capital dollars to be invested in capital improvements (buildings, vehicles, and infrastructure). Revenue replacement funds will be used during 2022, 2023 and 2024 to support essential city services.

#### **Status Update**

The city utilized ARPA funding for police and fire salaries during fiscal years 2022 and 2023 and is again utilizing them for 2024. These funds cover wage and fringe expenses for uniform personnel in the Police and Fire and Rescue Departments. Fiscal year 2024 is the last year ARPA funds will be used for these costs. The city has spent \$71.2 million since 2022.

#### **Expenditure Category**



Revenue Replacement

## **Toledo Recovery Plan Investment Area**

City Services

Culture, Arts and Tourism Investments	\$2,500,000
Adopted Budget Obligations	\$2,500,000 \$2,500,000
Expenses	\$2,388,750

Provide support to Toledo's artists and arts, culture, and tourism organizations hard hit by the pandemic. The city is partnering with the Arts Commission for the distribution of funds.

#### **Project Overview**

The Culture, Arts and Tourism Investments project is helping cultural organizations and artists recover from the COVID-19 pandemic through an Arts and Culture Recovery and Renewal Grant program. This program is administered by The Arts Commission of Greater Toledo, Inc. (Arts Commission) and modeled on the National Endowment for the Arts (NEA) federal program. Grants are made to eligible organizations and artists to support their operations. The funds are intended to support day-to-day business expenses, operating costs and programmatic activities. Artists and art organizations are not be required to provide cost share or matching funds.

## **Community Engagement**

There was an extensive amount of public engagement that informed the Toledo Recovery Plan. One of the needs expressed by Toledoans was the importance of supporting culture, arts and tourism recover from the pandemic.

#### **Performance Metrics**

The success of the project is measured by the number of organizations and artists that are assisted. Since the start of the program, over 231 arts and culture organizations and individual artists have been assisted.

#### **Equitable Outcomes**

Funds are awarded based on a competitive application and panel review process. Applicants must be a nonprofit organization with a primary arts and culture



mission. All applicants must be based within the City of Toledo and be able to demonstrate eligibility to receive, and capacity to manage, federal funds.

#### **Status Update**

The funding and authorization for the Arts and Culture Recovery and Renewal Grant program was approved by Toledo City Council in May 2022. In the first quarter of 2023, the city completed its agreement with the Arts Commission. ARPA funds will be disbursed to the Arts Commission throughout multiple phases of the grant program, with a final disbursement expected in April 2026. As of July 2025, the program has assisted 107 organizations and 209 individual artists.

Additional information on the grant program can be found at: **theartscommission.org/artists/accelerator-grants** 

#### **Expenditure Category**

Revenue Replacement

## **Toledo Recovery Plan Investment Area**

Job Creation and Economic Development

United Way of Toledo 2-1-1 Services	\$300,000
Adopted Budget	\$300,000
Obligations	\$300,000
Expenses	\$125,000

Partnering with United Way of Greater Toledo 2-1-1 allows the City to invest in their efforts within the community.

#### **Project Overview**

The city will invest \$100,000 per year for the next three years. An annual \$100,000 investment in 211 ensures sustainability of the program beyond shelter services, of which up to two-thirds of information and referral services are dedicated to City of Toledo residents, and will encourage more direct communication and partnership with emergency services, Engage Toledo, and other City of Toledo departments.

#### **Equitable Outcomes**

United Way of Greater Toledo 2-1-1 connects residents to vital health and human support services, including disaster relief, eviction prevention, legal services, tax filing, employment opportunities, and access to food, shelter and clothing.



# **Status Update**

The city provided \$100,000 to United Way of Greater Toledo to support its 2-1-1 services in 2024. In November of 2024, Toledo City Council authorized expending \$100,000 for 2-1-1 services to be provided during 2025. Council authorization for 2026 is expected to be approved in late 2025.

# **Expenditure Category**

Revenue Replacement

#### **Toledo Recovery Plan Investment Area**

Safe and Livable Neighborhoods

Youth and Recreational Programming	\$6,500,000
Adopted Budget	\$6,500,000
Obligations	\$6,500,000
Expenses	\$6,316,335

Increase youth recreational programming to promote healthy living and directly confront rise in youth violence. Programs that can demonstrate measurable positive outcomes prioritized.

#### **Project Overview**

Through the Youth and Recreational Programming project the city is increasing the number of high-quality youth programs available to Toledo's children. To provide these opportunities the city is partnering with local community organizations by offering mini-grant funding for youth and recreational programs during both the summer months and throughout the school year. A wide range of programs are offered, including athletics, arts, mentoring, and life skills development and nearly all of the programs are free. Over a three-year period, the city will distribute to \$6.5 million in ARPA funds to support these organizations and advance the health and wellness of Toledo's youth.

#### **Community Engagement**

Community engagement begins at the program provider level. The Youth and Recreational Programming project relies on community organizations and their unique knowledge about the needs of the neighborhoods and youth populations they serve. These organizations inform the city about the specific programming



needs of their youth and together the city and its partners are able to provide targeted programming across the community.

#### **Performance Metrics**

The success of the Youth and Recreational Programming project is measured by the number of organizations involved and the number of youth served. Additionally, at the end of each program year, the city asks participants to complete a program satisfaction survey. Results of the survey are used to inform program and funding awards in future years. Since beginning the Youth and Recreational Programming project, the city has partnered with 184 different organizations to serve nearly 100,000 youth in the community. As measured by the annual participant survey, program satisfaction is at or above 92% consistently.

#### **Equitable Outcomes**

All applications for funding are evaluated by a panel of city staff to ensure that the programs offered are diverse, that they serve all of Toledo's youth, from children to young adults, and that they provide opportunities for underserved populations across the community. In addition to funding program providers, the city also partners with the Connecting Kids to Meals organization and the Toledo Area Regional Transit Authority (TARTA) to ensure that participating youth have access to healthy food during the summer months and transport to and from programs.

#### **Status Update**

The complete balance of the \$6.5 million has been approved by Toledo City Council, awarded to program partners and is currently being expended through the 2024-2025 school year.

## **Expenditure Category**

Revenue Replacement

# **Toledo Recovery Plan Investment Area**

Youth, Recreation, and Parks

Medical Debt Forgiveness Program	\$800,000
Adopted Budget	\$800,000
Obligations	\$800,000
Expenses	\$588,232



Retire outstanding medical debt for Toledoans meeting income eligibility requirements.

#### **Project Overview**

The Medical Debt Forgiveness program provides relief for Toledoans who are unable to cover their outstanding medical bills due to financial hardships. As approved by Toledo City Council in November 2022, the city is partnering with the organization Undue Medical Debt (previously called RIP Medical Debt) to expend \$800,000 to purchase and retire outstanding medical debt for recipients who meet program eligibility criteria. Undue Medical Debt is a non-profit organization aimed at strengthening communities by abolishing burdensome medical debt. The organization is using the city's funds to purchase medical debt directly from providers at a fraction of the original cost and subsequently is forgiving the debt for eligible Toledoans, with no tax consequences or penalties.

# **Community Engagement**

The Medical Debt Forgiveness program was introduced by Toledo City Council in early fall 2022. Subsequent public Toledo City Council agenda review meetings and Council meetings occurred prior to passage of legislation in November 2022 authorizing the expenditure of \$800,000 for the program. Additionally, prior to passage the Toledo City Council Health Promotion and Access Committee held a public meeting to discuss the program.

Individual Toledoans who have debt abolished through this program are notified directly by Undue Medical Debt. As part of this process Undue Medical Debt solicits anonymous beneficiary responses to provide context on the ways this debt abolishment has helped Toledoans.

#### **Performance Metrics**

As part of its subrecipient agreement with the city, Undue Medical Debt collects and reports all metrics, which include program impacts by ZIP code, race and ethnicity, patient/guarantor insurance type and income levels. Since the program began, over 35,000 unique individual Toledoans have had medical debt abolished. The face value of the debt abolished totals \$73.7 million.

#### **Equitable Outcomes**

The city's \$800,000 expenditure of ARPA funds for the Medical Debt Forgiveness program is expected to retire approximately \$80-190 million in medical debt for Toledoans. Many individuals with medical debt are uninsured or underinsured and



are experiencing financial hardship. These individuals live in communities (including communities of color) that have been disproportionately impacted, both financially and medically, by COVID-19. Many of those impacted by high medical debt lost their jobs during the pandemic and cannot afford to pay the growing medical bills they face. The Medical Debt Forgiveness program is designed to target these populations and help hundreds of residents obtain financial stability, improve health equity and reduce stress and mental health problems. Eligible program recipients must be residents of the city of Toledo with incomes up to 400% of the federal poverty guideline or have medical debt that is 5% or more of their estimated household annual income.

## **Status Update**

Undue Medical Debt continues to work with healthcare providers to identify portfolios of eligible medical debt to retire for city of Toledo residents. Remaining funds are expected to be expended by the end of 2026 with a total debt abolishment goal of \$190 million.

#### **Expenditure Category**

Revenue Replacement

# **Toledo Recovery Plan Investment Area**

Economic Development and Job Creation

# ARPA Eligible Use Category: Administrative

#### **Central ARPA Administration**

\$245,000

#### **Adopted Budget**

\$245,000

Administrative staff in the Finance and Law departments to provide compliance, monitoring and oversight for the ARPA program.

#### **Status Update**

Toledo's Recovery Plan includes \$245,000 for administrative functions related to the ARPA program. Legislation to authorize expending these funds was approved by Toledo City Council in June 2024. Administrative costs for the program include staff time from the Finance, Law and Communication departments who are dedicated to reporting and compliance requirements for the federal funding. Additionally, the city may use administrative funds for third-party support as needed for these same reporting and compliance requirements.



# **Expenditure Category**

Administrative

# **Toledo Recovery Plan Investment Area**

City Services