



City of Toledo, Ohio

Recovery Plan

State and Local Fiscal Recovery Funds
2023 Report

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General Overview

Executive Summary

As part of the federal American Rescue Plan Act (ARPA) law, the State and Local Fiscal Recovery Funds (SLFRF) program was authorized in March 2021 to provide support to state and local governments to respond to and recover from the COVID-19 public health emergency. The city of Toledo, through this program, has received \$180.9 million to make transformative, once-in-a-generation investments in our community.

Since December of 2021, the city's use of these ARPA funds has been guided by the Toledo Recovery Plan (TRP), which was informed by community feedback and developed through collaborative efforts between Mayor Wade Kapszukiewicz and Toledo City Council. All projects in the TRP align with the statutory eligible uses for ARPA funds:

- Responding to COVID-19 public health emergency or its negative economic impacts.
- Providing premium pay to workers performing essential work during the COVID-19 public health emergency.
- The provision of government services – to the extent of the reduction in revenue experienced due to the COVID-19 public health emergency.
- Making necessary investments in water, sewer or broadband infrastructure.

The Toledo Recovery Plan is a comprehensive and equitable framework for transforming the city through projects designed to improve life for residents, strengthen neighborhoods, create jobs and development opportunities, and stabilize the city's budget at a time when the COVID-19 emergency has pressured city resources. There are 27 projects in the TRP across five investment areas.

Toledo Recovery Plan Investment Areas	Amount
Youth, Recreation, and Parks	\$41,000,000
Safe and Livable Neighborhoods	\$19,301,519
Job Creation and Economic Development	\$16,000,000
Green and Healthy Housing	\$24,000,000
Avoiding Cuts to City Services and Administration	\$80,647,072
Toledo Recovery Plan Investment Total	\$180,948,591

Details on the projects included in the Toledo Recovery Plan, including project timelines, community engagement efforts, performance metrics and how each project supports equitable outcomes, can be found in the TRP Project Status section of this report.

Uses of Funds

Toledo's use of ARPA funds is guided by the Toledo Recovery Plan. In designing projects within the TRP, Toledo uses a "SMART" analysis to ensure each project drives equitable and sustainable change in the community.

Elements of SMART Analysis

- **Sustainable** – every program or project meets Toledo's current needs without compromising the economic ability of future generations to meet their needs
- **Meet** the US Treasury guidelines for every program or project
- **Accountable** – every program or project is justified for its use of ARPA funds
- **Return on Investment** – every program or project has specific and measurable results that are quantitative and/or qualitative and that Toledo has sought collaboration to minimize cost and maximize outcomes
- **Transparent** – the who, what, how, when and where of each dollar spent is clear

Summary of ARPA Fund Uses from Program Start through June 2023

Investment Area	Investment	Approved	Obligations	Expenditures
Youth, Recreation, and Parks	41,000,000	36,625,000	9,935,391	6,023,727
Safe and Livable Neighborhoods	19,301,519	14,041,519	3,083,108	2,136,218
Job Creation and Economic Development	16,000,000	8,522,078	7,172,078	1,884,377
Green and Healthy Housing	24,000,000	23,800,000	3,621,095	1,142,204
Avoiding Cuts to City Services and Administration	80,647,072	61,396,640	50,612,640	50,612,540
Total	\$180,948,591	\$144,385,237	\$74,424,312	\$61,799,166

Promoting Equitable Outcomes

The Toledo Recovery Plan is designed to promote and increase equitable outcomes for the community. Projects in the Plan directly address the negative economic impacts of the pandemic and provide services to disproportionately impacted Toledoans. These projects will improve the built environment in Toledo's Qualified Census Tract (QCT) neighborhoods, provide educational support for children, mentorship and recreational programming activities for youth and young adults and support community-centered projects and neighborhood safety. Details on achieving equitable outcomes by project are included in the TRP Project Status section below.

Community Engagement

Toledo continues to use a variety of communication methods to inform all residents about the status of projects in the Toledo Recovery Plan. The city's website provides a dashboard for residents and other stakeholders to review budgeted projects and expenditures as they occur across the period of performance. The city also uses its weekly newsletter, social media platforms, videos, printed materials and direct outreach to keep residents advised of progress on the Toledo Recovery Plan. Community engagement also occurs on a project-by-project basis, as projects are designed and implemented. Additional details on community engagement at the project level are provided in the TRP Project Status section.

Information about the Toledo Recovery Plan projects and associated resources for residents can be found on the city's website at toledo.oh.gov/recovery.

Labor Practices

Toledo's existing policies and procedures surrounding procurement support strong labor standards and aim to provide efficient delivery of programs, projects and services. These policies and procedures address competitive procurement requirements, project labor agreements for projects meeting certain thresholds, living and prevailing wage requirements, and local preference during bid evaluation. Additionally, the city has a strategic Minority Business Enterprise (MBE) and Women Business Enterprise (WBE) certification process to encourage MBE and WBE businesses in the city's procurement of goods, services and participation in public improvement projects.

Through June 2023 Toledo has obligated \$9.1 million in sub-awards to contractors through the city's existing procurement processes. Of the contracts awarded, nine include project labor agreements.

In addition to sub-awards to contractors, the city has obligated \$6.7 million with subrecipients who will carry out projects in the Toledo Recovery Plan on behalf of the city. Through June 2023 the city has completed subrecipient agreements with the Lucas County Land Bank for commercial site demolition and brownfield redevelopments, the HOPE Toledo organization for providing access to universal pre-K for Toledo's 4-year-olds, and with Maumee Valley Habitat for Humanity and the Toledo Urban Federal Credit Union to administer parts of the city's home preservation and code compliance grant programs.

Use of Evidence

The city is not using ARPA funds for evidence-based interventions and projects are not being evaluated through program evaluations that are designed to build evidence at this time.

Performance Metrics

Details on performance metrics are discussed by project in the TRP Project Status section of this report. As applicable by project, the city also shares updated performance metric information on its Toledo Recovery Plan website.

Project Inventory

Table of Expenses by ARPA Expenditure Category

From the beginning of the program through June 2023 Toledo has expended \$61.8 million of its ARPA funds.

Expenditure Category	Amount Spent
Public Health	\$1,857,832
Negative Economic Impacts	3,730,378
Necessary Water/Sewer Infrastructure	526,400
Premium Pay	7,316,000
Revenue Replacement	48,368,556
Total	\$61,799,166

The Toledo Recovery Plan continues to guide the investment of Toledo's \$180.9 million in ARPA funds. Through June 2023, a budget of \$144.4 million has been adopted for 24 projects.

The project inventory below, organized by ARPA eligible use expenditure category, summarizes the project amount approved in the Toledo Recovery Plan, the adopted budget and the total obligation and expenditure of funds through June 2023.

ARPA Eligible Use Category: **Public Health**

ShotSpotter and Real-time Crime Center	\$2,001,519
Adopted Budget	\$2,001,519
Obligations	\$1,970,044
Expenses	\$1,257,832

Support additional ShotSpotter technology in Toledo and replace neighborhood safety camera equipment.

Project Overview

The ShotSpotter and Real-time Crime Center project supports crime and gun violence reduction efforts through the use of license plate readers, mobile and pole mounted surveillance cameras and ShotSpotter cameras, which track and report gunfire in a designated coverage area. This technology will assist the Toledo Police Department with quickly identifying criminal actors and will also act as a visual deterrence in areas associated with high crime rates. ARPA funds totaling \$2.0 million will be used to purchase, deploy and monitor 60 pole-mounted cameras and license plate readers in areas of high crime and public disorder. Three mobile camera trailers also will be purchased for use in areas that are experiencing real-time influxes of criminal activity. Lastly, the ARPA funding supports the purchase of the city's third ShotSpotter camera, which has been deployed in East Toledo.

Community Engagement

The Toledo Police Department, working with the Office of the Mayor, regularly informs and updates the community about crime reduction efforts and outcomes in the city, including how the use of technology can aid in these efforts. The recently launched Link Toledo program enables the people of Toledo help keep their community safe by registering their residential or business cameras with the Toledo Police Department. The program aims to greatly enhance emergency preparedness by enabling police, fire, and public safety professionals to better assess, rapidly respond to and investigate criminal activity and emergency situations in the community.

Performance Metrics

Reductions in crime and gun violence are measured through changes in crime statistics for incidents of theft, burglary, homicide, robbery and shootings. The city shared its most recent crime statistics with the community in early July, reporting

that crime rates have decreased in almost every category when compared to the prior year. Details on these statistics can be found at the link below.

<https://toledo.oh.gov/news/2023/07/13/mayor-kapszukiewicz-and-police-chief-troendle-highlight-positive-crime-trends-in-toledo>

Equitable Outcomes

The city’s new camera technology is being deployed largely in areas with disadvantaged populations and neighborhoods in QCTs. These areas tend to have higher crime rates with higher levels of victimization.

Status Update

The East Toledo ShotSpotter was deployed in July 2022 and will be used into 2025. All license plate readers have been installed, as well as 20 of the 60 pole-mounted camera systems, with the remaining ones to be installed this year. The three mobile camera trailers have been ordered and are expected to be received in late 2023.

Expenditure Category

Public Health, Community Violence Interventions

Toledo Recovery Plan Investment Area

Safe and Livable Neighborhoods

Gun Violence Reduction Initiative (Save Our Community)

\$2,300,000

Adopted Budget

\$780,000

Obligations

\$600,000

Expenses

\$600,000

Support Toledo’s Save Our Community program to reduce gun violence through proven strategies focused on tackling root causes of gun violence. Program focuses on neighborhoods with highest instances of gun violence.

Project Overview

ARPA funds totaling \$2.3 million support the Gun Violence Reduction Initiative project to tackle gun violence through intervention in three targeted Toledo neighborhoods – Junction, Lagrange, and the East Side. The initiative includes a team of staff members, including violence interrupters and outreach specialists, who work with the community and community program partners to curb gun

violence in Toledo and to help stop the cycle of violence by addressing the needs of victims when they need help the most.

Community Engagement

The Gun Violence Reduction Initiative is built on prevention, intervention and enforcement, with community engagement present throughout. The violence interrupters and outreach specialists who are part of the Save Our Community program routinely engage with the community to detect and interrupt conflict, to identify and treat high-risk individuals and to change social norms from supporting and accepting violence to supporting and fostering growth and unity.

Performance Metrics

Interrupters track participants through a spreadsheet. From August 2022 to present, there have been 108 total participants and there are currently 16 active participants. Participants are referred to a number of different services, including a total of 46 employment referrals, 26 educational referrals, and 85 general social services referrals.

Equitable Outcomes

The three neighborhoods targeted in the Save Our Community program are in QCT areas of the city that have faced years of disinvestment, but that are now part of comprehensive efforts to improve outcomes for the residents living there. Curbing gun violence is one part of a wide-ranging strategy that also includes improving the built environment through reducing blight and revitalizing greenspaces, providing housing stability and new economic investment, and increasing opportunities for youth.

Status Update

In 2022, the city used \$600,000 of ARPA funds to support Save Our Community staff and services. An additional \$1.0 million will be used in 2023 as the program continues in the Junction, Lagrange, and the East Side neighborhoods, with remaining ARPA funds expected to be fully expended in 2024. In addition to the neighborhood intervention program, the city will launch a school-based intervention program for the 2023 to 2024 school year. The school-based program is funded through an Ohio Office of Criminal Justice Services grant the city was awarded in May. The approximately \$1.1 million grant will enable the city to expand the Save Our Community program into four area high schools.

Expenditure Category

Public Health, Community Violence Interventions



Toledo Recovery Plan Investment Area

Safe and Livable Neighborhoods

Mental Health Support Services

\$2,000,000

Adopted Budget

\$2,000,000

Responding to mental health challenges exacerbated by COVID-19 by providing funding to mental health providers to offer care for challenges exacerbated by the pandemic. Funding will be directed through the Lucas County Mental Health & Recovery Services Board.

Project Overview

The Behavioral Health Response program focuses \$2.0 million of ARPA funds to address behavioral health needs of the City of Toledo residents. Through community partner and subrecipient Mental Health & Recovery Services Board of Lucas County, these funds will be strategically focused on building capacity for existing mental wellness resources and providing opportunity to expand into new areas for behavioral health response. Starting in the second half of 2023 and through at least 2025, there will be dollars made available for mental wellness community grants, rapid response teams, trauma & grief support group building, domestic violence treatment, Latinx-based prevention and navigation services, and investing in psychiatric rehabilitation healthcare.

Community Engagement

The Mental Health & Recovery Services Board designed these strategic areas of focus included in the Behavioral Health Response program by seeking input from board members, mental and behavioral health practitioners, MHRSB staff members, and members of Toledo City Council. Before City Council passed the ordinance, the Health Promotion & Access Committee held a hearing at which the proposal was presented to the public.

Performance Metrics

The Mental Wellness Community Grants will support wellness activities by funding approximately 10 organizations each cycle and it is anticipated these awards will provide resources to support activities that reduce violence. Mental Wellness Rapid Response Team will establish a team of licensed professionals that can be rapidly deployed during a traumatic public event and would remain on site for up to seven days to help the community process the traumatic event and provide short-term

case management, referral, and linkage. Trauma & Grief Support Group Capacity Building will provide significant funding to three established entities to provide financial support for training and operations in an effort to reach more Toledoans affected by the pandemic, gun violence, trauma, and grief. Domestic Violence Treatment funding will bolster existing resources for the Family and Child Abuse Prevention Center thereby providing additional treatment services to youth and adults who are victims of domestic violence. Latinx-Based Prevention / Navigation Services will provide bilingual prevention and behavioral health navigation services, many of which were closed at the height of the COVID-19 pandemic. The number of clients served will be collected. Dani's Place will be a sixteen-bed facility next to Northwest Ohio Psychiatric Hospital in Toledo which will provide short-term rehabilitation healthcare for persons with serious mental health disorders. The City of Toledo's dollars will go toward filling a gap in treatment continuum and reducing recidivism.

Equitable Outcomes

Based on past data of existing programs offered by the Mental Health & Recovery Services Board, it is expected that the majority of individuals who will benefit from these Behavioral Health Response programs will be residents in QCTs. It is anticipated the Mental Health Community Grants will provide resources to support mental wellness activities intended to reduce violence. The Mental Wellness Rapid Response Team will develop a treatment locator app which will include all OhioMHAS-certified entities in the City of Toledo and will support community member's ability to locate desired behavioral health services rapidly without delay or siloed information. The support of ARPA funds for the Trauma & Grief Support Capacity Building will not only provide financial support for training and operations, but will increase the likelihood that these are funded long-term by leveraging existing community and criminal justice grants. By providing additional and much-needed funds to the Family & Children Abuse Prevention Center, this will ensure funds are distributed to areas of need and increase funding for youth and adult victims of domestic violence and further programs to address prevention of domestic violence. The Latinx-Based Prevention/Navigation Services subproject will re-establish these resources which have been largely absent to an entire community within QCTs since the COVID-19 pandemic. Finally, Dani's Place will address an existing gap in a continuum of care by serving individuals 18 years and older who have been discharged from a state hospital and need treatment under a supervised living arrangement.

Status Update

The ordinance for this authorization of ARPA funds was passed by City Council unanimously in the spring of 2023. The City of Toledo Department of Law is currently working with executive leadership of subrecipient Mental Health & Recovery Services Board of Lucas County to finalize the grant agreement, at which time the funds will be made available to achieve the goals of the Behavioral Response Program.

Expenditure Category

Public Health, Mental Health Services

Toledo Recovery Plan Investment Area

Safe and Livable Neighborhoods

ARPA Eligible Use Category: **Negative Economic Impacts**

Home Preservation and Code Compliance Grants	\$4,000,000
Adopted Budget	\$3,800,000
Obligations	\$2,830,070
Expenses	\$615,804

Funding to homeowners for repairs that make their home code compliant, with a focus on roof replacements and lead-safe painting/siding.

Project Overview

The Housing Preservation and Code Compliance project will address the preservation and rehabilitation of owner-occupied homes of low-income residents residing in qualified census tracts. This \$3.0 million ARPA-funded project consists of two new programs that have been developed by and will be administered through the city's Department of Housing and Community Development.

The **Rooftops** Program will provide up to 650 low- to moderate-income eligible households in the city of Toledo with financial assistance in the form of grants and low-interest loans and construction management for roof repair or replacement. As part of this program, the city is partnering with Maumee Valley Habitat for Humanity and the Toledo Urban Federal Credit Union. Maumee Valley Habitat for Humanity will administer a portion of the grant program and the Toledo Urban Federal Credit Union will administer 50/50 low-interest loan/matching grant portion.

The **Englewood Code Compliance Pilot (ECCP) program** will help preserve and sustain owner-occupied housing stock in the Toledo's Englewood neighborhood by providing funds to rehabilitation houses to address code violations. The ECCP program will foster healthy homes, stabilize property values and enhance neighborhood revitalization. The city is partnering with Maumee Valley Habitat for Humanity for the administration of this program

Community Engagement

The Rooftops and Englewood Code Compliance Pilot programs were developed using feedback and resident engagement gathered at extensive public participation meetings during the development of the city of Toledo's 2020-2024 Consolidated Plan and 2023-2024 Action Plan, which documents the need for housing preservation in Toledo.

Performance Metrics

The success of the Rooftops Program and the Englewood Code Compliance programs will be measured by the number of houses rehabilitated. Combined, the programs aim to improve 200 homes across Toledo's neighborhoods.

Equitable Outcomes

Equitable access to housing preservation assistance will be provided to all income eligible applicants that apply and meet Rooftops and ECCP qualifying conditions. For the Rooftops program the property must be owner-occupied, in a QCT and household income cannot exceed 50% of area median income. For the ECCP program, applicants must be homeowners in the Englewood QCT or have household incomes up to 65% of the area median.

Status Update

Toledo City Council approved the funding for the Housing Preservation and Code Compliance project in May 2022. Applications for the Rooftops program were accepted beginning in the fall of 2022. Department of Housing and Community development is working on completing contracts and grant agreements with selected homeowners. Construction on 50 units will commence in July 2023. Regarding the Englewood Code Compliance Program, the city is in the process of finalizing its agreement with Maumee Valley Habitat for Humanity. Englewood The completion of the project is expected in September 2025.

Expenditure Category

Negative Economic Impacts, Strong Healthy Communities: Demolition and Rehabilitation of Properties

Toledo Recovery Plan Investment Area

Green and Healthy Housing

Affordable Housing Development

\$10,000,000

Adopted Budget

\$10,000,000

Development of new, affordable housing for seniors, for the unhoused and for young people. Equitably targeted to developments in Qualified Census Tracts.

Project Overview

The city will utilize \$10.0 million of its ARPA funds to support affordable housing development for LMI Toledoans. These ARPA funds will provide gap financing for development entities to facilitate four multi-family affordable housing projects:

- the Glen at the Southland Shopping Center and the Grand Driggs Dairy, with 106 new family units created
- Collingwood Green V, with 75 new senior living units created
- YWCA Redevelopment, with 36 new units created at the congregate shelter in downtown Toledo

As gap funding to support the project construction, the ARPA funds are expected to leverage \$68 million of Low-Income Housing Tax Credits equity, tax-exempt bond financing, philanthropic contributions and bank debt. The city has established closing conditions for all projects to ensure the success of each and positive outcomes for the community. These include securing all financing, completing historical/environmental reviews, executing project labor agreements, development agreements and affordability restrictive covenants, and providing tenant services plans.

Community Engagement

The Affordable Housing Development project is managed through the city's Department of Housing and Community Development, who engaged community stakeholders during the development of the Toledo Comprehensive Housing Strategy and 10-Year Action Plan. The Plan guides housing development in the city with a focus on addressing disparities and advancing racial equity.

Performance Metrics

Through the Affordable Housing Development project 217 new affordable housing units will be created.

Equitable Outcomes

Equitable access to the new housing units will be provided to all income-eligible applicants that apply and meet qualifying leasing conditions. Rent restrictions on the new units will benefit households at or below 60% AMI. With an increased number of affordable housing units, the entire community benefits as more income flows into the local economy, lower-income individuals and families have increased access to jobs, transportation, parks and amenities, and overall economic growth occurs as employers have access to workers closer to their places of employment.

Status Update

The Affordable Housing Development project began with a Notice of Funding Availability (NOFA) in late 2021. Applications for funding were submitted, reviewed and evaluated during 2022 and the four selected projects were identified in 2023. Toledo City Council approved the use of ARPA funds for the project in June 2023. At present, the project developers are completing financing so that funding agreements with the city can be finalized and redevelopment can begin. The project is expected to continue through September 2025.

Expenditure Category

Negative Economic Impacts, Long Term Housing Security: Affordable Housing

Toledo Recovery Plan Investment Area

Green and Healthy Housing

White-Boxing Vacant Buildings

\$500,000

Adopted Budget

\$500,000

Obligations

\$150,000

Support small business by “white boxing” vacant buildings, which will provide code-compliant spaces for new or expanding small businesses. Targeted to vacant buildings in Qualified Census Tracts.

Project Overview

The goal of the White Boxing Vacant Buildings project is to help commercial property owners bring vacant commercial first-floor spaces, located in low- to moderate-income QCTs, up to current code to create a functional "white box" space ready for customization and occupancy by a business. The program provides a matching grant of \$25,000 to \$75,000 for first-floor, interior renovation

expenses. Building owners are required to provide a 30% match and must either occupy the space as a business owner or actively market the space for lease.

Community Engagement

The city issued a Notice of Funding Availability (NOFA) for the ARPA-funded White Box grant program to inform the community of the funding opportunity.

Performance Metrics

The success of the project is measured by the number of spaces that are white-boxed and ultimately put back into productive use. Since the start of the program, the impact of the awarded grants has been remarkable, as they have prepared over 27,000 square feet of vacant commercial space for new businesses. Notably, these commercial spaces had been vacant for an average of more than 12 years before the grant program's intervention. This indicates a substantial progress in addressing the issue of unused commercial properties in the city.

Equitable Outcomes

The White Box Grant Program is part of the City's Vibrancy Initiative, which is designed to enhance the city's vitality by supporting revitalization efforts that will create jobs, reduce blight, and preserve and improve structures in our neighborhoods. The projects selected for white-box funding will all be located in QCTs.

Status Update

The NOFA was released in June 2022. Since then, 32 applications have been received and funding has been awarded to seven projects. These projects have successfully leveraged over \$6.7 million of private sector investment to revitalize formerly vacant commercial spaces. The grant awards are nearly complete, demonstrating effective management and execution of the funding process. By reimbursing the awarded projects promptly, the city is ensuring that the initiatives can move forward and achieve their intended goals without delays.

Expenditure Category

Negative Economic Impacts, Rehabilitation of Commercial Properties or Other Improvements

Toledo Recovery Plan Investment Area

Job Creation and Economic Development

Healthy Food Incentive Program

\$1,000,000

Adopted Budget

\$1,000,000

Small business healthy food incentive program to provide financial incentives to small businesses to provide healthy food in Toledo's food deserts.

Project Overview

The Healthy Food Incentive Program will improve the community's access to healthy foods. The city aims to accomplish this goal through expending \$1.0 million of its ARPA funds for three projects:

- Developing a Food Systems Education and Incubation Hub
- Launching a Healthy Food Small Market Grant Pilot Program, in partnership with the Toledo Lucas County Health Department
- Implementing a Grocery Store Construction Incentive Program to support a grocery store in Toledo's Collingwood Green housing development

Community Engagement

The development and structure of the Healthy Food Incentive Program was driven by feedback received from stakeholders during the development of the Toledo Recovery Plan. One of the needs expressed by Toledoans was the importance of improving the community's access to healthy foods.

Performance Metrics

The success of the Healthy Food Incentive Program will be measured for each project.

The success of the **Food Systems Education and Incubation Hub** project is measured by the opening of the Food Systems Education and Incubation Hub by Economic and Community Development Institute (ECDI) and Center for Innovative Food Technology (CIFT).

The success of the **Healthy Food Small Market Grant Pilot Program** is measured by the number of corner stores that will benefit from the investment.

The success of the **Grocery Store Construction Incentive Program** is measured by the opening of a grocery store at the Collingwood Green development.

Equitable Outcomes

All three projects are located in LMI QCTs and will improve healthy food access for disadvantaged populations.

Status Update

Toledo City Council approved the use of ARPA funds for the program in the second quarter of 2023. Subrecipient agreements are in development for the program partner organizations that will carry out the projects. Details by project are as follows:

- Food Systems Education and Incubation Hub: architectural and engineering design is underway.
- Healthy Food Small Market Grant Pilot Program: guidelines are being drafted for a Notice of Funding Availability released later this year.
- Grocery Store Construction Incentive Program: a grocery store developer and operator have been identified. Program partner Lucas Metropolitan Housing (LMH) is working with them to establish the layout of the facility at the Collingwood Green housing development.

Expenditure Category

Negative Economic Impacts, Economic Impact Assistance: Other

Toledo Recovery Plan Investment Area

Job Creation and Economic Development

Clean-up, Demolish and Redevelop Brownfield Sites \$6,000,000

Adopted Budget	\$3,722,078
Obligations	\$3,722,078
Expenses	\$378,127

Clean up, demolish, and redevelop brownfield sites in Toledo, including Baron Drawn Steel, Elm Street Warehouse, Champion Sparkplug, and the former Elder Beerman property. Invests \$5 million in an attempt to leverage a total of \$20 million in statewide brownfield funding and invests \$1 million to leverage \$2 million in special Lucas County clean-up funding.

Project Overview

Through the Clean Up, Demolish and Redevelop Brownfield Sites project the city is using \$6.0 million in ARPA funds to clean-up, demolish and redevelop brownfield sites in low-to-moderate income QCTs in the city. The project allocates funding to the Lucas County Land Bank who has been able to leverage other state grant dollars to demolish 868,479 square feet of building space and repurpose over 9-acres of former brownfield properties.

Community Engagement

There was an extensive amount of public engagement that informed the Toledo Recovery Plan. One of the top properties expressed by Toledoans was the clean-up, demolition and redevelopment of brownfield sites.

Performance Metrics

The success of the project is measured in the number of brownfield sites that are cleaned-up and ultimately put back into productive use.

Equitable Outcomes

All of the properties selected for demolition and redevelopment are located in Toledo's QCTs.

Status Update

The project began in fall 2022 and is expected to be complete by the end of 2023. Building demolition is complete on the Rosemary Apartments, Baron Drawn Steel and Elm Street Warehouse sites. Environmental remediation is approximately 75% complete on the Spitzer and Nicholas buildings.

Expenditure Category

Negative Economic Impacts, Strong Healthy Communities: Demolition and Rehabilitation of Properties

Toledo Recovery Plan Investment Area

Job Creation and Economic Development

Tree Canopy

\$500,000

Adopted Budget

\$500,000

Partner with Metroparks Toledo to make key investments to restore Toledo's tree canopy. Equitably targeted to rights-of-way in Qualified Census Tracts.

Project Overview

The Tree Canopy project will improve city of Toledo's tree canopy in order to improve the built environment. Neighborhoods with trees have cooler temperatures, higher property values, better storm water management, more biodiversity and less pollution. Using \$500,000 in ARPA funding, the city's Division of Urban Beautification will purchase and plant trees in public rights-of-way across the community.

Community Engagement

To develop a roster of proposed new tree locations, the Division of Urban Beautification has engaged community partners and sister city departments, including the Lucas County Land Bank, Metroparks Toledo and the Departments of Transportation, Public Utilities and Parks, Recreation and Youth Services. The new trees in these locations will improve the overall tree canopy to shade sidewalk and bike lanes, beautify green spaces, support storm water and flood control, and slow traffic.

Performance Metrics

The Division of Urban Beautification will map and track all new trees planted.

Equitable Outcomes

New trees will be planted in rights-of-way located in neighborhoods in QCTs. Areas targeted for new trees are those shown to have the least amount of tree canopy and highest surface map temperatures in the city. Improving the tree canopy in these areas will have long-lasting impacts for residents, as neighborhoods with strong tree canopies are better positioned to adapt to climate and energy change.

Status Update

Toledo City Council approved the ARPA-funded tree planting program in February 2023. Tree planting will begin in the fall of 2023 and continue through the spring of 2024.

Expenditure Category

Negative Economic Impacts, Strong Healthy Communities: Neighborhood Features that Promote Health and Safety

Toledo Recovery Plan Investment Area

Safe and Livable Neighborhoods

Sidewalk Replacement

\$2,500,000

Adopted Budget

\$500,000

Replacement of unsafe, damaged sidewalks at no cost to homeowners to supports healthy habits and accessibility for residents of all ages. Equitably targeted to sidewalks in Qualified Census Tracts

Project Overview

Through the Sidewalk Replacement project the city will replace unsafe and damaged neighborhood sidewalks in the right-of-way at no cost for eligible property owners through an ARPA-funded Sidewalk Rescue Grant. The Sidewalk Replacement project will also improve sidewalk infrastructure in multiple city of Toledo parks, including improving ADA accessibility and mobility between neighborhood streets and city parks. ARPA funding totaling \$2.5 million will be used to complete the Sidewalk Replacement project, improve the built environment and increase safe mobility in neighborhoods across the community.

Community Engagement

The city of Toledo, through its Department of Transportation, routinely solicits feedback from residents and community stakeholders related to the design and implementation of roadway, bridge and sidewalks improvements in the city. Community members are encouraged to report sidewalk concerns through an online request form or by calling Engage Toledo, which is the city's 24/7 customer service provider for all city service requests and issues. This feedback is used to inform and prioritize sidewalk replacement projects.

Equitable Outcomes

The Sidewalk Rescue Grant is equitably designed to assist low-income residential property owners. The following eligibility requirements have been established for the grant:

- Eligible properties are residential single-family owner-occupied properties located within the city of Toledo corporation limits
- Property taxes must be current at the time of the grant application or the owner must be on a verifiable payment plan with the Lucas County Auditor's Office
- Property owners must not be delinquent on taxes or other money owed to the City of Toledo
- Total household income must fall below the maximum household income (80% of HUD area median income)

Status Update

The Sidewalk Replacement project will occur in phases, the first beginning in 2023. Toledo City Council approved \$500,000 in June 2023 for sidewalk improvements that will be completed this year. This includes 1,100 linear feet of neighborhood sidewalk replacements and 4,800 linear feet of sidewalk path in eight city parks. The project's

next phase is in development and expected to begin in 2024, with improvements continuing through 2025.

Expenditure Category

Negative Economic Impacts, Strong Healthy Communities: Neighborhood Features that Promote Health and Safety

Toledo Recovery Plan Investment Area

Safe and Livable Neighborhoods

Community and Senior Center Improvements \$3,000,000

Adopted Budget	\$3,000,000
Obligations	\$50,154
Expenses	\$46,485

Invest in one-time capital improvements to Toledo-owned senior and community centers to provide a safe environment in neighborhoods for Toledo’s seniors and young people.

Project Overview

The Community and Senior Center Improvements project will invest \$3.0 million in ARPA funds for renovations and improvements Toledo community and senior centers. The project began with a facility condition assessment and energy audit to identify needed improvements and provide expenditure forecasts for completing them. These improvements include core building components such as HVAC, roofs, plumbing and electrical systems, as well façade and site improvements and equipment and furnishings.

In order to maximize the number of improvements and centers impacted, the city is combining ARPA funds with city capital fund resources and HUD 108 loan proceeds for an overall \$8.5 million roster of investments at 11 of Toledo’s community and senior centers.

Community Engagement

The Division of Fleet and Facility Operations and members of the administration met with center and program directors to discuss their needs and challenges as part of finalizing the roster of community and senior center improvements.

Performance Metrics

Once started, projects will be measured on a completion basis for each center.

Equitable Outcomes

Toledo's community and senior centers provide a variety of resources for the neighborhoods they serve. The six centers that will be improved with ARPA funding provide a mix of resources for LMI Toledoans including shelter, food, child care, mentoring and exercise and recreational opportunities.

Police Athletic League (PAL) Center – Located in a QCT, the center houses the non-profit Toledo PAL organization. The Toledo PAL works with Toledo's youth to build character through athletic, academic, and leadership development programs.

Highland Park Community Center/Asian Resource Center – Provides services for all ages from prenatal to elderly population, including interpretation services. The city's Highland Park is located in a QCT.

Eleanor Kahle Community/Senior Center – Programs offered at the center enhance the dignity and support the independence of area seniors, while encouraging involvement in and with the community. The center is located near Toledo's Willys Park and adjacent to several QCTs.

Jefferson Senior Center – The center is located in a QCT and hosts a wide variety of programs and services, including educational and entertainment programs, health promotion activities and support services to help seniors remain healthy and independent.

East Toledo Family Center (ETFC) – The ETFC is an anchor organization in the East Toledo community. Programs and services offered at the center help ages from birth to seniors. The ETFC collaborates with neighborhood residents, libraries, community agencies, businesses, schools and churches to champion for the East Toledo community. The ETFC is located in a QCT.

Status Update

The city is in the process of engaging a firm to assist with the development and issuance of requests for proposals (RFPs) for contractors to complete these projects and for construction management services as they are underway. This will occur during the second half of 2023, with construction expected to begin during the fourth quarter. Improvements will be completed throughout 2024, 2025 and 2026.

Expenditure Category

Negative Economic Impacts, Economic Impact Assistance: Other

Toledo Recovery Plan Investment Area

Safe and Livable Neighborhoods

Vision Zero Program

\$1,000,000

Adopted Budget

\$60,000

Obligations

\$59,910

Expenses

\$59,901

Initial investment toward Vision Zero program to make streets safer for young people and pedestrians by promoting safe, healthy and equitable mobility through sustainable strategies that prioritize equity, community engagement and data analysis.

Project Overview

The Vision Zero program aims to increase community safety on Toledo's streets and in Toledo's neighborhoods by promoting safe, healthy and equitable mobility, with the ultimate goal of reducing traffic fatalities to zero. In the first phase of this program, Toledo developed a Vision Zero Action Plan, which provides a framework of strategies and actions to guide the city's Vision Zero program. The plan has four focus areas - equity, safety and slow speeds, culture changes, and data. Toledo is using \$1.0 million of its ARPA funds to support initiatives and projects that make its roadways safer for those who drive, walk, bicycle, use mobility devices and ride public transit.

Community Engagement

Community engagement and outreach were essential in the development of the Vision Zero Action Plan. During its development, the city engaged residents through stakeholder interviews, an online survey, public meeting, bike rides, and pop-up events, with feedback directly influencing the Vision Zero Action Plan's goals and strategies. Looking ahead, the Vision Zero program will continue this resident engagement and feedback process. The Plan includes a comprehensive public communications campaign, annual reporting and a diverse committee to guide and audit the Vision Zero work.

Performance Metrics

Once implemented, success will be measured by the reduction in traffic accidents and fatalities in Toledo. Vision Zero projects will be prioritized in Justice40 communities and along High Injury Network streets. Justice40 communities are areas in Toledo that have been identified by the federal government as where disadvantaged communities that are marginalized, underserved, and overburdened live. Toledo's High Injury Network streets are city's most dangerous streets and intersections.

Equitable Outcomes

Equity for people historically, persistently, or systemically marginalized is key to the success of the city's Vision Zero program. Strategies outlined in the Vision Zero Action Plan support this effort, including:

- Ensuring funding allocations are prioritized within the Communities of Concern in the High Injury Network
- Embracing community participation, particularly within Communities of Concern within the High Injury Network
- Including residents who regularly travel as vulnerable road users
- Allowing engagement feedback to influence development and implementation of actions and the updates of strategies
- Communicating with residents in their preferred language

Status Update

ARPA funds were used for the development of the Vision Zero Action Plan during 2022. The plan was presented to Toledo City Council and the community in March 2023. The next phase of Vision Zero will include the expenditure of funds for traffic calming devices to be deployed in QCTs. These include speed humps, speed tables and flexi posts designed to slow speeds and provide safer access to travel to and from work, parks, shopping centers, schools and transit stops. Remaining ARPA funds will be used for traffic safety improvements at a critical intersection within a Toledo Justice 40 area. Design of the intersection improvements is underway with project bidding expected in late 2024 and construction anticipated in 2025.

Details on the city's Vision Zero program and the Vision Zero Action Plan can be found at toledo.oh.gov/zero.

Expenditure Category

Negative Economic Impacts, Strong Healthy Communities: Neighborhood Features that Promote Health and Safety

Toledo Recovery Plan Investment Area

Safe and Livable Neighborhoods

LED Street Lighting in Unlit Areas

\$500,000

Add street lights to neighborhood streets that lack sufficient lighting in order to promote public safety.

Project Overview

The LED Street Lighting Project will improve and enhance lighting in poorly lit areas of Toledo in order to support improved safety outcomes in Toledo’s neighborhoods. Working with partner organization Toledo Edison, the city plans to utilize \$500,000 in ARPA funds to replace damaged street lights and add new ones along neighborhood streets and in alleys.

Community Engagement

To identify areas to target for the LED Street Lighting Project, the city reviews street light concerns and requests submitted by residents through Engage Toledo, from the Toledo Police Department and from Toledo Edison. Additionally, the city, along with GE Roadway and Utility and Toledo Edison personnel, drove through each area of the city to further document streets and alleys that would benefit from improved lighting.

Performance Metrics

The city’s Department of Public Service will work with partner organization Toledo Edison to map and track all street lights replaced and installed.

Equitable Outcomes

Increased street lighting has been shown to reduce crime in neighborhoods. In pilot areas of the city, aggravated assault, burglary and robberies saw a decrease after improved lighting was installed. ARPA funds will be used for street light replacement and installation in QCT areas of the city, as part of the city’s overall revitalizations efforts in underserved neighborhoods.

Status Update

Toledo City Council is expected to approve legislation in August 2023 authorizing \$250,000 in ARPA funds for the street lighting project. Once approved, the city’s Department of Public Service will coordinate with Toledo Edison to begin street light installations in the fourth quarter. Installations are expected to occur throughout 2024.

Expenditure Category

Negative Economic Impacts, Strong Healthy Communities: Neighborhood Features that Promote Health and Safety

Toledo Recovery Plan Investment Area

Safe and Livable Neighborhoods

Blight Reduction

\$1,500,000

Adopted Budget

\$1,200,000

Remove blight in Toledo's neighborhoods. Equitably targeted at dumping, alley cleanup, and beautification in Qualified Census Tracts.

Project Overview

The Blight Reduction project supports neighborhood revitalization efforts by addressing and eliminating blight throughout the community. ARPA funding of \$1.5 million will be used to purchase equipment for the city's Division of Urban Beautification, which manages the Clean Toledo initiative and is dedicated to cleaning up debris, trash and illegal dumping on public or abandoned properties.

Community Engagement

The Division of Urban Beautification consistently engages with residents, businesses, neighborhood organizations and other city department to identify and remediate neighborhood blight, while also working together to identify long-term solutions to reduce illegal dumping and nuisance conditions. The city also encourages residents to report blight concerns through Engage Toledo. The Engage Toledo process ensures that concerns are documented and monitored for follow-up and resolution.

Performance Metrics

Progress on blight reduction is tracked based on completed service requests and volume of debris collected. In 2022, the Division of Urban Beautification completed 6,305 service requests and collected over 3 million pounds of debris and almost 4,000 tires. These figures will be used as a benchmark for measuring future successes once blight clean-up crews are fully outfitted with their new equipment.

Equitable Outcomes

Instances of blight in the Toledo are most prevalent in disadvantaged neighborhoods that that have faced disinvestment, have seen evictions increase and whose residents have limited accessibility and affordability to dispose of items properly. Blight removal operations will help to stabilize property values and eliminate crime in these neighborhoods, thereby improving health and safety outcomes for residents who live there.

Status Update

The Division of Urban Beautification has identified specific equipment to aid in its blight reduction efforts and is preparing to contract with equipment supply vendors

during the third quarter of 2023, with equipment expected to be delivered within a year from order. The equipment includes:

- two mini non-CDL rated garbage trucks which can empty public trash cans and pick up illegally-dumped tires
- two mini track loaders which can navigate into nuisance property backyards through fence entryways and small paths to clean up debris
- two non-CDL rated grapple trucks with swing arms that can pick up large pieces of bulk debris on the curb side or in the right-of-way
- trailers and crew cab pick-up trucks to deploy the equipment in Toledo's neighborhoods

Expenditure Category

Negative Economic Impacts, Strong Healthy Communities: Neighborhood Features that Promote Health and Safety

Toledo Recovery Plan Investment Area

Safe and Livable Neighborhoods

Residential and Commercial Demolitions	\$4,000,000
Adopted Budget	\$4,000,000
Obligations	\$403,000
Expenses	\$172,000

Demolish blighted residential and commercial buildings. Invests \$4.0 million to leverage a total of \$10.4 million in statewide demolition funding.

Project Overview

The Residential and Commercial Demolitions project leverages \$4.0 million in ARPA funds to eliminate 991 abandoned, blighted and nuisance properties throughout the city of Toledo. To complete these demolitions, the city is partnering with the Lucas County Land Bank (Land Bank), which was awarded \$10.4 million through Ohio Department of Development's (ODOD) Building Demolition and Site Revitalization Program grant. Toledo's ARPA funds are providing the required match for this grant and the city Division of Urban Beautification will complete the property demolitions, including grading and seeding the vacant sites for future development or neighborhood uses.

Community Engagement

The city of Toledo’s demolition program is driven by analytics including annual analysis of documented property maintenance concerns, response to criminal activity, and community input. Resident concerns are an integral part of the identification process. In preparation for the Residential and Commercial Demolition project, the city and the Land Bank used these analytics and input from stakeholders across the community to develop the list of properties to be demolished and prepare a timeline for completion.

Performance Metrics

The Division of Urban Beautification has established quarterly goals for the number of properties to be demolished and reports progress against these targets. The planned and active demolition list and property location map is shared on the city’s website, so residents can quickly and easily check on the upcoming demolitions in their neighborhoods.

Equitable Outcomes

The demolition of blighted, vacant properties produces positive community outcomes and helps to revitalize disadvantaged communities. Property values rise, public health and safety are improved, and neighborhoods strengthen, directly impacting the quality of life for Toledo residents. Through demolition, vacant land can be repurposed and assembled for adjacent property owners to purchase, used as greenspace for the community, or considered for a new development project.

Status Update

The Residential and Commercial Demolitions project began in late 2022 when the Land Bank was awarded the ODOD grant. Demolitions will occur throughout 2023 and 2024, with all demolitions expected to be completed by the end of 2025.

Expenditure Category

Negative Economic Impacts, Strong Healthy Communities: Demolition and Rehabilitation of Properties

Toledo Recovery Plan Investment Area

Safe and Livable Neighborhoods

Resource Center at Glass City Metropark

\$1,000,000

Adopted Budget

\$1,000,000



Partner with Metroparks Toledo to open resource center in Toledo's Garfield neighborhood.

Project Overview

The Resource Center at Glass City Metropark project is one part of a transformation in Toledo's Garfield neighborhood along the Maumee River. Part of an ongoing revitalization effort, this project is completely repurposing an abandoned building on Toledo's East Side into a multi-purpose facility that will provide community meeting spaces and operational spaces for community partners that support underserved Toledoans. The city of Toledo is one of several partners providing funding for this neighborhood investment. Toledo's investment towards this project is \$1.0 million. Other partners include Lucas County and Metroparks Toledo, as well as a number of business and private contributions.

Community Engagement

The programs and services that will be offered at the Glass City Metropark Resource Center were all identified as priorities within the Garfield Community Plan, which completed in 2021 to provide a dynamic conceptual framework to guide and inform the redevelopment in the neighborhood. Ongoing community engagement will seek to ensure that neighboring residents continually benefit from the signature new civic space.

Equitable Outcomes

The Glass City Metropark Resource Center is located in a QCT will be a key access point for a variety of programs and services, offered by Metroparks or other partners, such as youth programs, workforce development, wellness programs, education, and other social services.

Status Update

The city's subrecipient agreement with the Metroparks Toledo is expected to be finalized in the third quarter of 2023. Once completed, funds will be distributed to provide funding for construction costs for the building renovation.

Expenditure Category

Negative Economic Impacts, Strong Healthy Communities: Neighborhood Features that Promote Health and Safety

Toledo Recovery Plan Investment Area

Youth, Recreation, and Parks

Universal Pre-K Program

\$2,500,000

Adopted Budget

\$2,500,000

Obligations

\$1,250,000

Expenses

\$937,500

Investment toward universal pre-K for Toledo's 4-year-olds.

Project Overview

Through the Universal Pre-K project the city aims to provide increased access to high-quality pre-kindergarten education for all of Toledo's children. For this purpose, the city has partnered with the non-profit HOPE Toledo organization, who is a subrecipient of \$2.5 million of Toledo's ARPA funds. The HOPE Toledo model is based on providing pre-K access to all 4-year olds through public and community providers and providing Toledo families with tuition assistance on a sliding scale based on income. HOPE Toledo requires its pre-K providers maintain high standards, sound curricula and small classes to ensure quality educational opportunities. Since the first year of the program, the number of qualified pre-K providers has doubled.

Community Engagement

HOPE Toledo fosters and maintains relationships with pre-K providers in Toledo and also partners with other local agencies to support additional health, social and behavioral services children may need. Additionally, stakeholders across the community share governance over the HOPE Toledo organization. This includes participating local school districts and a HOPE Toledo Pre-K Services Board made up of members from the school districts, the city of Toledo, educators, parents, agency partners, funders, and local residents.

Performance Metrics

HOPE Toledo currently has certified 19 providers for inclusion in its pre-K program, with 266 Toledo children served.

Equitable Outcomes

HOPE Toledo targets its outreach in low-to-moderate income (LMI) census tracts and other disadvantaged areas in Toledo and tuition assistance is provided to families on a sliding scale based on income. Pre-K providers are certified across the community to ensure equitable access to services. At the provider level, HOPE Toledo works with its pre-K providers to elevate their standards of instruction,

provide professional development opportunities for teachers, and ensure a minimum level compensation for staff.

Expenditure Category

Negative Economic Impacts, Healthy Childhood Learning Environments: Early Learning

Toledo Recovery Plan Investment Area

Youth, Recreation, and Parks

Recreation Facilities and Playgrounds	\$12,000,000
Adopted Budget	\$9,625,000
Obligations	\$4,755,609
Expenses	\$1,520,561

Major investments in city’s recreational facilities and playground equipment, including one-time capital improvement investments in ball diamonds, courts, golf courses, and modern, accessible playground equipment.

Project Overview

The Recreational Facilities and Playgrounds project will transform park facilities across the city of Toledo through a \$12 million roster of improvements to soccer fields, tennis courts, basketball courts, shelter houses, pools, and playgrounds. These improvements will provide Toledo’s children and families with accessible, modern and high-quality parks and recreation facilities and an improved environment to get outside and exercise. The city of Toledo Department of Parks and Youth Services plans, implements and manages each individual improvement project, which are completed by contractors selected through a competitive process.

Community Engagement

The Department of Parks and Youth Services holds community engagement meetings to solicit feedback from residents about the projects in their neighborhoods. The feedback gathered at these events is used to refine and confirm development plans prior to beginning each project. Department staff also attend “Quality of Life” meetings hosted by the Toledo Police Department in order to update neighborhoods on the status of in-process and upcoming projects in their areas of the city.

Performance Metrics

The Department of Parks and Youth Services has completed nine individual recreational facility and playground projects. These include playground replacements at Goodwin, Edgar Holmes, Jean T. Overton, Oakdale, Highland and Navarre parks and basketball court improvements at Smith, Nelson Grace and Copland parks. There are currently four projects in the contract award stage and another eight projects in the planning and development stage.

Equitable Outcomes

Playground replacements and recreational facility improvements prioritize projects in neighborhood parks located in or adjacent to QCTs. According to data collected by The Trust for Public Land, the city of Toledo is a national leader in the equitable distribution of parks and recreational resources. The roster of projects funded through ARPA resources purposefully reinforces this strategy. Additionally, project designs consider and include accessible play features so that all ages and abilities may access and enjoy Toledo's parks.

Project Status

The entire roster of work is expected to be completed or under contract with construction contractors by the end of 2024. All improvements will be completed by the end of 2026.

Expenditure Category

Negative Economic Impacts, Strong Healthy Communities: Neighborhood Features that Promote Health and Safety

Toledo Recovery Plan Investment Area

Youth, Recreation, and Parks

Wayman Palmer YMCA

\$19,000,000

Adopted Budget

\$19,000,000

Build new Wayman Palmer YMCA recreational facility. Project located in neighborhood of color and Qualified Census Tract.

Project Overview

Toledo will use \$19.0 million of its ARPA funds to build a completely new Wayman Palmer YMCA facility in the central city. Additionally, the project is expected to attract an allocation of new market tax credits to leverage the ARPA funds. The new

facility will transform the surrounding neighborhood by providing a modern and inclusive space for residents to gather, improve their health, and access social services. The rebuilt Wayman Palmer YMCA will be 50,000 square feet and include multipurpose rooms for youth gaming, a demonstration kitchen, meeting rooms, gymnasiums, fitness rooms and an indoor pool.

Community Engagement

The design of the new Wayman Palmer YMCA was developed based on resident feedback solicited at neighborhood meetings and through a phone survey of approximately 800 residents in the community.

Equitable Outcomes

The Wayman Palmer YMCA is located in a QCT in central Toledo. The facility is owned by the city of Toledo and through a 40-year ground-lease agreement is operated by the YMCA. The YMCA is a charitable organization, with membership costs based on income. Financial assistance is available for community members who may need it, so that all may have access no matter their ability to pay.

Status Update

Toledo City Council approved the use of ARPA funds for the YMCA project in November 2022. Construction plans and the city’s subrecipient agreement with the YMCA are currently being finalized. Construction of the new facility is anticipated to begin in late 2023 or early 2024.

Expenditure Category

Negative Economic Impacts, Economic Impact Assistance: Other

Toledo Recovery Plan Investment Area

Youth, Parks, and Recreation

ARPA Eligible Use Category: **Water and Sewer Infrastructure**

Lead Service Line Replacement	\$10,000,000
Adopted Budget	\$10,000,000
Obligations	\$791,025
Expenses	\$526,400

Replace all private lead service lines in the City of Toledo (approximately 3,000 lines) at no cost to homeowner. Additionally, replace many public lead service lines

where co-located with private lines. Eliminates a key source of possible permanent brain damage for young people.

Project Overview

The Lead Line Replacement project aims to replace approximately 3,000 lead service lines on the private side of the water system at no cost to homeowners. This project will provide funding to homeowners that would otherwise have to finance the replacements out-of-pocket, thereby diminishing the ability to remove all of Toledo's private-side lead service lines.

Community Engagement

The Lead Line Replacement project is promoted routinely at events across the community and through a variety of means.

- The city has hosted or attended over 100 outreach events.
- Flyers promoting the program are distributed at events across the community and have been translated into Spanish, Mandarin and Arabic to ensure that the entire community has access to the information.
- The Department of Public Utilities incorporates lead information at all its speaking engagements.

Performance Metrics

The success of the Residential Lead service Line Replacement Program will be measured by the total number of residential lead service lines removed by the end of the program in 2026.

Equitable Outcomes

This project will inject upwards of \$10 million into the local economy to remove lead service lines primarily located in disadvantaged communities thereby maximizing the return on investment in those communities. This project will also allow the Division of Water Distribution to collect valuable data on the location and types of water lines in the City of Toledo, ensuring that the city efficiently, effectively and equitably maintains the water distribution system for decades to come.

Status Update

The program is currently in the lead identification phase, which will continue through the end of 2023. Once all lead service lines have been identified, the data will be used to solicit contractors to complete the replacement of all known lead service lines by the end of 2026.

Expenditure Category

Water and Sewer Infrastructure, Drinking Water: Lead Remediation

Toledo Recovery Plan Investment Area

Green and Healthy Housing

Uptown Social Innovation District Water/Sewer Infrastructure **\$5,200,000**

Makes necessary one-time water/sewer infrastructure upgrades in support of \$30 million social innovation district in Toledo's Uptown district.

Project Overview

The Uptown Social Innovation Water/Sewer Infrastructure project will utilize \$5.2 million in ARPA funds to make necessary one-time water/sewer infrastructure upgrades in support of developing a \$30 million social innovation district in Toledo's Uptown neighborhood.

Status Update

The Uptown Social Innovation Water/Sewer Infrastructure project is in development stages. The authorization and utilization of ARPA funds will be based on project timelines associated with ongoing development efforts in Uptown Toledo. The city was recently awarded Rebuilding American Infrastructure with Sustainability and Equity (RAISE) discretionary grant, which will be used for infrastructure improvements in the Uptown Toledo and in the Junction neighborhood. If project timelines allow, ARPA funds will be used as a match for the RAISE grant; otherwise, the city anticipates using these ARPA funds for other needed water and sewer infrastructure projects.

Expenditure Category

Water and Sewer Infrastructure, Drinking Water Transmission and Distribution

Toledo Recovery Plan Investment Area

Job Creation and Economic Development

ARPA Eligible Use Category: **Premium Pay**

Premium Pay	\$8,100,000
Adopted Budget	\$8,100,000
Obligations	\$7,316,000
Expenses	\$7,316,000

One-time payment to each City employee who performed essential work during 2020 to recognize the health and safety risks that employees undertook to deliver City services. Also includes one-time payment to employees of the Toledo-Lucas County Health Department.

Expenditure Category

Premium Pay, Public Sector Employees

Toledo Recovery Plan Investment Area

City Services

ARPA Eligible Use Category: **Revenue Replacement**

Municipal Recovery Revenue Replacement	\$71,498,481
Adopted Budget	\$53,296,640
Obligations	\$43,296,640
Expenses	\$43,296,640

Enable recovery for Toledo's Budget by maintaining Toledo police and fire forces at needed levels, including new annual classes. Ensure competitive wages for all City employees, slowing loss of best employees. Support essential City services annually delivered out of the general fund and allow capital dollars to be invested in capital improvements (buildings, vehicles, and infrastructure). Revenue replacement funds will be used during 2022, 2023 and 2024 to support essential city services.

Expenditure Category

Revenue Replacement, Provision of Government Services

Toledo Recovery Plan Investment Area

City Services

Culture, Arts and Tourism Investments

\$2,500,000

Adopted Budget

\$2,500,000

Obligations

\$2,500,000

Expenses

\$1,506,250

Provide support to Toledo's artists and arts, culture, and tourism organizations hard hit by the pandemic. The city is partnering with the Arts Commission for the distribution of funds.

Project Overview

The Culture, Arts and Tourism Investments project is helping cultural organizations and artists recover from the COVID-19 pandemic through an Arts and Culture Recovery and Renewal Grant program. This program is administered by The Arts Commission of Greater Toledo, Inc. (Arts Commission) and modeled on the National Endowment for the Arts (NEA) federal program. Grants are made to eligible organizations and artists to support their operations. The funds are intended to support day-to-day business expenses, operating costs and programmatic activities. Artists and art organizations are not be required to provide cost share or matching funds.

Community Engagement

There was an extensive amount of public engagement that informed the Toledo Recovery Plan. One of the needs expressed by Toledoans was the importance of supporting culture, arts and tourism recover from the pandemic.

Performance Metrics

The success of the project is measured by the number of organizations and artists that are assisted. Since the start of the program, over 116 arts and culture organizations and individual artists have been assisted.

Equitable Outcomes

Funds are awarded based on a competitive application and panel review process. Applicants must be a nonprofit organization with a primary arts and culture mission. All applicants must be based within the City of Toledo and be able to demonstrate eligibility to receive, and capacity to manage, federal funds.

Status Update

The funding and authorization for the Arts and Culture Recovery and Renewal Grant program was approved by Toledo City Council in May 2022. In the first quarter of 2023, the city completed its agreement with the Arts Commission. ARPA

funds will be disbursed to the Arts Commission throughout multiple phases of the grant program, with a final disbursement expected in April 2026.

Additional information on the grant program can be found at:
theartscommission.org/artists/accelerator-grants

Expenditure Category

Revenue Replacement, Provision of Government Services

Toledo Recovery Plan Investment Area

Job Creation and Economic Development

Youth and Recreational Programming	\$6,500,000
Adopted Budget	\$4,500,000
Obligations	\$3,929,782
Expenses	\$3,565,666

Increase youth recreational programming to promote healthy living and directly confront rise in youth violence. Programs that can demonstrate measurable positive outcomes prioritized.

Project Overview

Through the Youth and Recreational Programming project the city is increasing the number of high-quality youth programs available to Toledo’s children. To provide these opportunities the city is partnering with local community organizations by offering mini-grant funding for youth and recreational programs during both the summer months and throughout the school year. A wide range of programs are offered, including athletics, arts, mentoring, and life skills development and nearly all of the programs are free. Over a three-year period, the city will distribute to \$6.5 million in ARPA funds to support these organizations and advance the health and wellness of Toledo’s youth.

Community Engagement

Community engagement begins at the program provider level. The Youth and Recreational Programming project relies on community organizations and their unique knowledge about the needs of the neighborhoods and youth populations they serve. These organizations inform the city about the specific programming needs of their youth and together the city and its partners are able to provide targeted programming across the community.

Performance Metrics

The success of the Youth and Recreational Programming project is measured by the number of organizations involved and the number of youth served. Additionally, at the end of each program year, the city asks participants to complete a program satisfaction survey. Results of the survey are used to inform program and funding awards in future years. Since beginning the Youth and Recreational Programming project, the city has partnered with 111 different organizations to serve 53,373 youth in the community. As measured by the participant survey, program satisfaction is at 90%.

Equitable Outcomes

All applications for funding are evaluated by a panel of city staff to ensure that the programs offered are diverse, that they serve all of Toledo's youth, from children to young adults, and that they provide opportunities for underserved populations across the community. In addition to funding program providers, the city also partners with the Connecting Kids to Meals organization and the Toledo Area Regional Transit Authority (TARTA) to ensure that participating youth have access to healthy food during the summer months and transport to and from programs.

Status Update

In the first two years of the program, \$4.5 million has been approved by Toledo City Council, awarded to program partners and is currently being expended through the 2023-2024 school year. The remaining \$2.0 million in ARPA funding will be awarded in early 2024 for summer and school year programming into 2025.

Expenditure Category

Revenue Replacement, Provision of Government Services

Toledo Recovery Plan Investment Area

Youth, Recreation, and Parks

Medical Debt Forgiveness Program

\$800,000

Adopted Budget

\$800,000

Obligations

\$800,000

Retire outstanding medical debt for Toledoans meeting income eligibility requirements.

Project Overview

The Medical Debt Forgiveness program provides relief for Toledoans who are unable to cover their outstanding medical bills due to financial hardships. As approved by Toledo City Council in November 2022, the city is partnering with the organization RIP Medical Debt to expend \$800,000 to purchase and retire outstanding medical debt for recipients who meet program eligibility criteria. RIP Medical Debt is a non-profit organization aimed at strengthening communities by abolishing burdensome medical debt. The organization will use the city's funds to purchase medical debt directly from providers at a fraction of the original cost and subsequently forgive the debt for eligible Toledoans, with no tax consequences or penalties.

Community Engagement

The Medical Debt Forgiveness program was introduced by Toledo City Council in early fall 2022. Subsequent public Toledo City Council agenda review meetings and Council meetings occurred prior to passage of legislation in November 2022 authorizing the expenditure of \$800,000 for the program. Additionally, prior to passage the Toledo City Council Health Promotion and Access Committee held a public meeting to discuss the program.

Performance Metrics

As part of its subrecipient agreement with the city, RIP Medical Debt will collect and report all metrics, which include program impacts by ZIP code, race and ethnicity, patient/guarantor insurance type and income levels.

Equitable Outcomes

The city's \$800,000 expenditure of ARPA funds for the Medical Debt Forgiveness program is expected to retire approximately \$80-120 million in medical debt for Toledoans. Many individuals with medical debt are uninsured or underinsured and are experiencing financial hardship. These individuals live in communities (including communities of color) that have been disproportionately impacted, both financially and medically, by COVID-19. Many of those impacted by high medical debt lost their jobs during the pandemic and cannot afford to pay the growing medical bills they face. The Medical Debt Forgiveness program is designed to target these populations and help hundreds of residents obtain financial stability, improve health equity and reduce stress and mental health problems. Eligible program recipients must be residents of the city of Toledo with incomes up to 400% of the federal poverty guideline or have medical debt that is 5% or more of their estimated household annual income.

Status Update

The city's subrecipient agreement with RIP Medical Debt was finalized in May 2023. RIP Medical Debt is currently working with healthcare providers to identify a portfolio of eligible medical debt to retire for city of Toledo residents. It is expected that all funds will be expended within the next year.

Expenditure Category

Revenue Replacement, Provision of Government Services

Toledo Recovery Plan Investment Area

Economic Development and Job Creation

ARPA Eligible Use Category: Administrative

Central ARPA Administration

\$1,048,591

Administrative staff in the Finance and Law departments to provide compliance, monitoring and oversight for the ARPA program.

Expenditure Category

Administrative, Administrative Expenses