



2015-2019 Consolidated Plan

3rd Substantial Amendment

Wade Kapszukiewicz, Mayor
Rosalyn Clemens, Director

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Toledo, Ohio 43604
phone 419-245-1400
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➔ toledo.oh.gov

Application for Federal Assistance SF-424

*** 1. Type of Submission:**

- Preapplication
- Application
- Changed/Corrected Application

*** 2. Type of Application:**

- New
- Continuation
- Revision

*** If Revision, select appropriate letter(s):**

*** Other (Specify):**

*** 3. Date Received:**

4. Applicant Identifier:

34-6401447

5a. Federal Entity Identifier:

34-6401447

5b. Federal Award Identifier:

State Use Only:

6. Date Received by State:

7. State Application Identifier:

8. APPLICANT INFORMATION:

*** a. Legal Name:** City of Toledo, Department of Neighborhoods

*** b. Employer/Taxpayer Identification Number (EIN/TIN):**

34-6401447

*** c. Organizational DUNS:**

0999620520000

d. Address:

*** Street1:** One Government Center, Suite 1800

Street2: _____

*** City:** Toledo

County/Parish: Lucas

*** State:** OH: Ohio

Province: _____

*** Country:** USA: UNITED STATES

*** Zip / Postal Code:** 43604-2209

e. Organizational Unit:

Department Name:

Neighborhoods

Division Name:

f. Name and contact information of person to be contacted on matters involving this application:

Prefix: Ms.

*** First Name:** Rosalyn

Middle Name: _____

*** Last Name:** Clemens

Suffix: _____

Title: Director, Department of Neighborhoods

Organizational Affiliation:

*** Telephone Number:** (419) 245-1400

Fax Number: (419) 245-1192

*** Email:** rosalyn.clemens@toledo.oh.gov

Application for Federal Assistance SF-424

*** 9. Type of Applicant 1: Select Applicant Type:**

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

*** 10. Name of Federal Agency:**

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.231

CFDA Title:

PY-2020 CARES Act - ESG-CV

*** 12. Funding Opportunity Number:**

E-20-MW-39-0021

* Title:

Coronavirus Aid, Relief, and Economic Security Act (CARES Act)
Emergency Solutions Grant (ESG) - CV

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

City of Toledo.docx

Add Attachment

Delete Attachment

View Attachment

*** 15. Descriptive Title of Applicant's Project:**

Provide housing stabilization/rental assistance to Toledo Public Schools' families who are experiencing homelessness.
Start Date: 5/1/21, End Date: 6/30/22.

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424

16. Congressional Districts Of:

* a. Applicant

* b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

17. Proposed Project:

* a. Start Date:

* b. End Date:

18. Estimated Funding (\$):

* a. Federal	<input type="text" value="2,626,090.00"/>
* b. Applicant	<input type="text" value=""/>
* c. State	<input type="text" value=""/>
* d. Local	<input type="text" value=""/>
* e. Other	<input type="text" value=""/>
* f. Program Income	<input type="text" value=""/>
* g. TOTAL	<input type="text" value="2,626,090.00"/>

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- a. This application was made available to the State under the Executive Order 12372 Process for review on
- b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**

Yes No

If "Yes", provide explanation and attach

21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)

** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:

Prefix: * First Name:

Middle Name:

* Last Name:

Suffix:

* Title:

* Telephone Number: Fax Number:

* Email:

* Signature of Authorized Representative:

* Date Signed:

ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009
Expiration Date: 02/28/2022

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

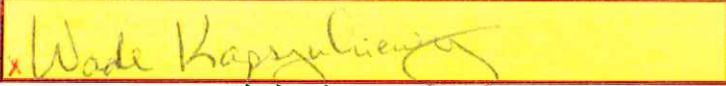
PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
10. Will comply with all Federal statutes relating to non-discrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.

11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
16. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
17. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
	Mayor, City of Toledo
APPLICANT ORGANIZATION	DATE SUBMITTED
City of Toledo, Department of Neighborhoods	3-29-21

Background Summary

On March 27, 2020, the Coronavirus Aid, Relief, and Economic Security Act (CARES Act), Public Law 116-136, was signed, providing \$5 billion for Community Development Block Grant (CDBG) to rapidly respond to COVID-19 and the economic and housing impacts caused by this unprecedented crisis. The Act also provided \$4 billion for Emergency Solutions Grant (ESG) to prevent, prepare for, and respond to the Coronavirus pandemic (COVID-19) among individuals and families who are homeless or receiving homeless assistance; and to support additional homeless assistance and homelessness prevention activities to mitigate the impacts of COVID-19.

The City of Toledo, an entitlement city, receives annual grant allocations from the U. S. Department of Housing and Urban Development (HUD) through the Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG) and HOME Investment Partnership Program (HOME). The overall purpose of the CDBG, ESG and HOME programs is to assist low- and moderate-income families and households. The funds are used to pursue three goals:

- Provide decent, affordable housing;
- Create suitable living environments; and
- Expand economic opportunities.

In order to access these federal funds, the City must carry out a planning process, called the Consolidated Plan, to identify the scope of housing and community development needs in its jurisdiction and how the available funding can best be used to meet those needs. The Five-Year Consolidated Plan term began on July 1, 2015 and concluded on June 30, 2020. A full copy of the Five-Year Consolidated Plan is available for review at the City of Toledo's Department of Neighborhoods as well as the department's website.

Each year, the City of Toledo prepares an Annual Action Plan that describes the projects and actions it will undertake to carry out the strategies outlined in the Five-Year Consolidated Plan.

The City of Toledo proposes the addition of a new COVID-19 related activity. This requires a 3rd Substantial Amendment to the 2015-2019 Five-Year Consolidated Plan and the 2019-2020 Action Plan.

Introduction

The 3rd Substantial Amendment was prepared per 24 CFR part 91.505 - Amendments to the Five-Year Consolidated Plan.

- A. Proposed changes to the 3rd Substantial Amendment to the PY 2015-2019 Consolidated Plan and 2019-2020 Annual Action Plan
 1. To add a new COVID-19 Related Activity

B. Required Contents of Substantial Amendments

1. Standard Forms SF-424 and SF-424D
2. Summary of Consultation Process
3. Match
4. Proposed Activity and Budget
5. Certifications

A. Proposed Substantial Amendment Changes

The City is proposing the following 3rd amendment to the 2015-2019 Consolidated Plan and the 2019-2020 Action Plan in order to allocate funding received from the CARES Act 2020 related to COVID-19 activities:

1. To add programming of **\$2,626,090** in ESG-CV funds.

The City is proposing the following amendment to the 2015-2019 Consolidated Plan and 2019-2020 Action Plan in order to add an eligible activity that was not previously identified:

1. To add a new COVID-19 related activity.

B. Required Contents of Substantial Amendment

1. STANDARD FORMS SF-424 AND SF424D
 - a. The HUD forms SF-424 and SF-424D are attached for the final submission of the amendment
2. SUMMARY OF CONSULTATION PROCESS
 - a. Consulted with the Toledo Lucas County Homelessness Board
 - b. Consulted with Toledo Public Schools

Summary of Consultation Process

The City of Toledo and Toledo Public Schools (TPS) Families Housing Stabilization Program was developed in collaboration with the TPS Office of Intervention Services, the Toledo Lucas County Homelessness Board (TLCHB) and Lutheran Social Services of Northwestern Ohio (LSS). Consultation has involved the review and assessment of data on homeless student statistics by zip code and individual schools and has indicated a need for intensive wrap around services for chronically homeless families, housing location services, rental assistance and rapid rehousing of families in areas significantly impacted by the COVID-19 pandemic.

3. MATCH
No match required for the COVID-19 related activities

4. PROPOSED ACTIVITY AND BUDGET

Overview

The City of Toledo in partnership with Toledo Public Schools (TPS), the Toledo Lucas County Homelessness Board (TLCHB), and Lutheran Social Services of Northwestern Ohio (LSS) will provide housing stabilization assistance to families of TPS students. According to the TPS Office of Intervention Services there are currently **1098** homeless children attending TPS schools. These homeless children are members of 703 families.

Table 1: TPS Homeless Students by School Zip Code

Zip Codes	Homeless Students
43560	2
43619	1
43460	2
43537	2
43558	1
43616	2
48184	5
43620	15
43528	16
43610	34
43606	44
43611	47
43613	53
43614	60
43604	73
43615	81
43612	90
43607	94
43608	130
43609	150
43605	188
No Zip Listed	8
Total	1098

Many of these schools are in high poverty zip codes and communities of color that have experienced disproportionately negative health and economic impacts from the COVID-19 pandemic, further exacerbating the impact of homelessness on school age children in the City of Toledo.

Program Activities

The City of Toledo TPS Families Housing Stabilization Program (“Program”) will provide the following:

1. Housing Stabilization Services

Case Management

The Program will fund a housing stabilization case manager to provide support to the TPS Office of Intervention Services. The incumbent in this position will target at risk families identified at each school to provide enhanced wrap around services including employment assistance, job training, life skills training, outpatient health services, legal services, mental health services, substance abuse treatment and transportation.

Housing Navigator

The Program will fund a housing navigator at the Toledo Lucas County Homelessness Board (TLCHB) who will collaborate with rental property owners to build and secure a pipeline of rentals to house eligible families.

2. Homelessness Prevention

The Program will provide rental assistance and utility assistance payments for eligible families to prevent eviction or divert the family from moving into an emergency shelter. Rental assistance payments can include arrears and future rent payments, not to exceed 12 months of rent. The requirement at 24 CFR 576.106 (d) that prohibits rental assistance where the rent for the unit exceeds the Fair Market Rent established by HUD is waived. However, rents must comply with HUD’s standards of rent reasonableness, as established under 24 CFR 982.507. Rental assistance payments will be made directly to the landlord. Utility assistance payments will be made directly to the utility company.

3. Rapid-Rehousing

To assist eligible families, move as quickly as possible into permanent housing and achieve housing stability the following services will be provided: Housing relocation or moving costs, security deposits, gas and electric utility deposits, mediation and legal services, credit repair, rent application fees and rental assistance for up to 12 months

Landlord Incentives

Signing bonus equal to up to 2 months;

Security deposits equal to up to 3 months of rent.

However total landlord incentives will not exceed 3 times the monthly rent.

4. HMIS

TLCHB will provide reporting in the Homeless Management Information System and assist with prioritization of families for services and rapid rehousing.

5. Administration

Administration of the Program will be provided by Lutheran Social Services of Northwestern Ohio including issuance of direct payments, coordination and reporting.

Eligible TPS Families

- must have a maximum household income at or below 50% of the area median income (“**AMI**”)
- household with a child attending a TPS school
- Family must be homeless or at risk of homelessness as defined by the Waivers and Alternative Requirements for the ESG Program under the CARES Act, September 1, 2020.

Key Definitions

At Risk of Homelessness means:

An individual or family who:

1. Does not have sufficient resources or support networks, e.g. family friends, faith-based or other social networks, immediately available to prevent them from moving to an emergency shelter or another place described in paragraph (1) of the “homeless” definition in 24 CFR 576.2; and meets on of the following conditions:
 - a. Has moved because of economic reasons two or more times during the 60 days immediately preceding the application for homelessness prevention assistance;
 - b. Is living in the home of another because of economic hardship;
 - c. Has been notified in writing that their right to occupy their current housing or living situation will be terminated within 21 days after the date of application for assistance;
 - d. Lives in a hotel or motel and the cost of the hotel or motel stay is not paid by charitable organizations or by Federal, Stat, or local government programs for low-income individual;
 - e. Lives in a single-room occupancy or efficiency unit in which there reside more than two persons or lives in a larger housing unit in which there reside more than 1.5 persons per room, as defined by the U.S. Census Bureau;
 - f. Is exiting a publicly funded institution, or system of care (such as a health-care facility, a mental health facility, foster care or other youth facility, or correction program or institution); or
 - g. Otherwise lives in housing that has characteristics associated with instability and an increased risk of homelessness.
 - h. A child or youth wo does not qualify as “homeless” under 24 CFR 576.2, but qualifies as “homeless” under section 387 (3) of the Runaway and Homeless Youth Act (42 U.S.C 5732a (3)), section 637 (11) of the Head Start Act (42 U.S.C. 9832(11)), SECTION 41403 (6) of the Violence Against Women Act of 1994 (42 U.S.C. 14043e-2(6)), section 330(h)(5)(A) of the Public Health Service Act (42 U.S.C. 254b(h)(5)(A)), section 3 (m) of the Food and Nutrition Act if 2008 (7 U.S.C. 2012(m)), or section 17 (b)(15) of the Child Nutrition Act of 1966 (42 U.S.C. 1786 (b) (15)); or

A child or youth who does not qualify as “homeless “under 24 CFR 576.2 but qualifies as “homeless” under section 725(2) of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11434A (2)), and the parent(s) or guardian (s) of that child or youth if living with her or him.

The Project Summary chart below depicts the activities and the amount to be dedicated to each ESG-CV COVID-19 related activity.

AP-38 Project Summary

Project Summary Information

57	Project Name	ESG-2020 Homeless Services - ESG
	Target Area	
	Goals Supported	CARES Act (COVID-19)
	Needs Addressed	Homelessness and prevention of homelessness
	Funding	ESG-CV: \$2,626,090
	Description	The City of Toledo and Toledo Public Schools Housing Stabilization Program for COVID-19 impacted families.
	Target Date	09/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	75 TPS Families
	Location Description	City-wide
	Planned Activities	Housing stabilization services including case management and housing location; rental and utility assistance, other eligible housing services at 24 CFR 576.103, 576.105 and 576.106; HMIS and direct assistance administration.

ESG-CV Activities	ESG-CV Funding
TPS - Case Management	\$50,000.00
TLCHB – Housing Navigator	\$50,000.00
Direct Financial Assistance	\$2,363,481.00
TLCHB – HMIS/SPDAT	\$50,000.00
LSS – Administrative Operations	\$112,609.00
TOTAL	\$2,626,090.00

5. CERTIFICATIONS
 Refer to Appendix C: Certifications

CERTIFICATIONS

INTERIM ESG-CV Certifications (NON-STATE)

The Emergency Solutions Grants Program Recipient certifies that:

Major rehabilitation/conversion – If an emergency shelter’s rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation. If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion. In all other cases where ESG funds are used for renovation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

EXCEPTION: In accordance with the CARES Act, the certifications in this paragraph do not apply with respect to CARES Act funding that is used to provide temporary emergency shelters (through leasing of existing property, temporary structures, or other means) to prevent, prepare for, and respond to coronavirus.

Essential Services and Operating Costs – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the jurisdiction will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the jurisdiction serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

EXCEPTION: In accordance with the CARES Act, the certification in this paragraph does not apply with respect to CARES Act funding that is used to provide temporary emergency shelters (through leasing of existing property, temporary structures, or other means) to prevent, prepare for, and respond to coronavirus.

Renovation – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services – The jurisdiction will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal State, local, and private assistance available for such individuals.

~~**Matching Funds** – The jurisdiction will obtain matching amounts required under 24 CFR 576.201.~~

Confidentiality – The jurisdiction has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with

the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, the jurisdiction will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

Consolidated Plan – All activities the jurisdiction undertakes with assistance under ESG are consistent with the jurisdiction’s consolidated plan.

Discharge Policy – The jurisdiction will establish and implement, to the maximum extent practicable and where appropriate policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

x Wade Kapsyuly
Signature/Authorized Official

x 3-29-21
Date

Mayor, City of Toledo
Title

ORD. 146-21

Authorizing the Mayor to accept, deposit, appropriate, and expend the COVID-19 Emergency Solutions Grant (ESG-CV) in the amount of \$2,626,090 from the U.S. Department of Housing and Urban Development; authorizing submission to the U.S. Department of Housing and Urban Development (HUD) the 2015-2019 Consolidated Plan Substantial Amendment and the 2019-2020 Annual Action Plan Substantial Amendment; and declaring an emergency.

SUMMARY AND BACKGROUND:

This legislation provides funding to be used to prevent, prepare for and respond to the coronavirus COVID-19. Specifically, this ESG-CV funding will be used for a City of Toledo (COT), Toledo Public Schools (TPS), Lutheran Social Services (LSS) and Toledo Lucas County Homelessness Board (TLCHB) partnership to provide housing stabilization assistance to TPS families.

The TPS Office of Intervention Services and Support estimate that, on any given day, over 1,400 TPS students are homeless. The COVID-19 pandemic has exacerbated this problem due to income and job loss of many families. The impact of homelessness on children is well documented. Only 51% of homeless children meet standards for reading. Only 48% of homeless children meet standards for math. Most students who are homeless cannot spell or read at their respective grade level. Half of school-age children, who are homeless, experience anxiety, depression and withdrawal. More importantly, children who are homeless are two times as likely to have learning disabilities and three times as likely to have an emotional disturbance when compared to children who are not homeless.

These ESG-CV dollars will be used to provide rent payments for up to three months, security deposits and utility deposits (restricted to gas and electricity) for homeless families and families at risk of becoming homeless. Selected beneficiaries will be families of TPS students with household incomes at or below 50% of the area median income. Households assisted must reside in a unit in the City of Toledo and live in the unit as their primary residence. Rent payments will be paid to the property owner and utility payments will be paid directly to the utility companies. The objective of this partnership is to increase the number of TPS families who can be diverted from shelter stay while providing housing stability, financial coaching and intensive wrap around services.

The COT Department of Neighborhoods will provide the ESG-CV funding and oversight. TPS will identify families and contract with LSS to provide case management and wrap around services. TLCHB will assist in identifying a unit; determine rent reasonableness; process rent and utility payments; and maintain responsibility for the Homelessness Management Information System (HMIS) and the Service Prioritization Decision Assistance Tool (“SPDAT”).

This Ordinance is to authorize the Mayor to submit to HUD the 2015-2019 Consolidated Plan Substantial Amendment and the 2019-2020 One Year Action Plan Substantial Amendment, accept the COVID-19 ESG-CV allocation from HUD, deposit the 33rd (2019) COVID-19 ESG-CV funds received from HUD into the appropriate Account Code, and expend the amount received pursuant to the 2015-2019 Consolidated Plan Substantial Amendment, and more specifically, the Substantial Amendment to the 2019-2020 Annual Action Plan to be submitted to HUD on or before April 30th, 2021.

The financial impact of this Ordinance is the receipt of the amount of \$2,626,090 from HUD to the City of Toledo for the COVID-19 pandemic for individuals and families who are homeless or receiving homeless assistance; and to support additional homeless assistance and homelessness prevention activities to mitigate the impacts of COVID-19. NOW, THEREFORE,

Be it ordained by the Council of the City of Toledo:

SECTION 1. That the Mayor is authorized to submit the 2015-2019 Consolidated Plan Substantial Amendment and the 2019-2020 Annual Action Plan Substantial Amendment to HUD, as well as to accept and deposit the 33rd (2019) COVID-19 ESG-CV allocation from HUD in the amount of \$2,626,090 into the Operation Grants Fund Account Code 2016-16100-407400-5GE3302COVID2.

SECTION 2. That the appropriation of \$2,626,090 is authorized from the unappropriated grant proceeds in the Operation Grants Fund into Account Code 2016-16100 and the expenditure of same is authorized pursuant to the attached Schedule A.

SECTION 3. That the Mayor is authorized to enter into any necessary agreements for the purposes listed herein subject to the terms and conditions deemed proper and requisite according to the Director of Law, not to exceed the amount of \$2,626,090 for the 33rd (2019) COVID-19 ESG-CV provided by HUD for ESG pandemic activities.

SECTION 4. That the Finance Director is authorized and directed to issue warrant or warrants in an amount not to exceed the amount of \$2,626,090 from the Account Code authorized above in in payment of all obligations authorized under the 33rd (2019) COVID-19 ESG program year allocation upon presentation of the proper voucher or vouchers.

SECTION 5. That this Ordinance is declared to be an emergency measure and shall take effect and be in force from and after its passage. The reason for the emergency is the fact that this Ordinance is necessary for the immediate preservation of the public peace, health, safety and property, and for the further reason that this Ordinance must be immediately effective in order to allow the City of Toledo to implement the 2015-2019 Consolidated Plan Substantial Amendment and the 2019-2020 Annual Action Plan Substantial Amendment for COVID-19 activities submitted to HUD on or before April 30th, 2021 as it relates to the COVID-19 ESG funds to be received from HUD and pursuant to HUD regulations.

Vote on emergency clause: yeas 12, nays 0.

Passed: March 16, 2021, as an emergency measure: yeas 12, nays 0.

Attest:

Gerald E. Dendinger
Clerk of Council

Matt Cherry
President of Council

Approved:
Wade Kapszukiewicz
Mayor

March 17, 2021

Schedule A

CITY OF TOLEDO
 DEPARTMENT OF NEIGHBORHOODS
 ESG-CV ALLOCATIONS FOR 33rd PY
 (July 1, 2020 - June 30, 2022)

STABILIZATION SERVICES	ESG-CV
TPS - Case Management/Financial Literacy Counseling	\$ 50,000.00
TLCHB - Housing Navigator	\$ 50,000.00
DIRECT FINANCIAL ASSISTANCE	
TLCHB - HMIS/SPDAT	\$ 2,363,481.00
LSS - Administrative Operations	\$ 50,000.00
GRAND TOTAL - ESG-CV	\$ 112,609.00
	\$ 2,626,090.00